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AND DEVELOPMENT COMMISSION
ENERGY EFFICIENCY COMMITTEE

WORKSHOP
INFORMAL PROCEEDINGS AND PREPARATION OF THE
2003 INTEGRATED ENERGY POLICY REPORT
Docket No. 02-IEP-01

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PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

A P P E A R A N C E S

COMMITTEE MEMBERS PRESENT

William J. Keese, Commissioner, Chairman

James D. Boyd, Commissioner, Chairman

STAFF PRESENT

Lawrence M. Baird, Ph.D., Energy Facilities Siting
and Environmental Protection Division

Bob Therkelsen, Executive Director, CEC

Karen Griffin, Integrated Energy Policy Report
Facilities Siting Division

Valerie T. Hall, Energy Efficiency & Demand
Analysis Division

Jim McCluskey, Assessment Siting Division

ALSO PRESENT

Jane Hughes Turnbull, Peninsula Energy Partners

Christopher Weare, Public Policy Institute of
California

William Hauck, California Business Roundtable

Ralph Cavanagh, Natural Resources Defense Council

Stan Gold, Petaluma, California

Carol Ann Gable, Big Mamas with People Power

Lyn H. Hicks, Capistrano Bay League of Women
Voters

Kenneth R. Broome, Power Wheel Associates

A P P E A R A N C E S, continued

ALSO PRESENT, continued

Wendy Phillips, California Regional Water Quality

Control Board

Jane Bergen, League of Women Voters of the Bay

Area

Rico Cuneo, Butte College Small Business

Development Center

Dave Hawkins, California ISO

Doris Maez, San Mateo County Transportation

Authority

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P R O C E E D I N G S

CHAIRMAN BOYD: We're on the record?

Okay. good morning, and welcome to you hardy folks to what is our seventh workshop of a series we've been holding just this month alone. Is the microphone coming through? Okay.

I've been lecturing people for seven days about getting close to the mike. Like Ralph, I tend to be a little loud anyway, but the mike's are really low today. But anyway, let me try again.

Good morning. Welcome, as I said, to this seventh workshop of a series of workshops that we're holding. We've had more than just this month, but this is the seventh this month anyway. All aimed towards development of the California Energy Commission's Integrated Energy Policy report. I'm Jim Boyd, the Commissioner of the Commission, and Chair of the committee of the Commission that is charged with the responsibility for this report. I'm joined by the other Committee member for this activity -- and Chairman -- Bill Keese of the Commission.

The Committee, as I say, was established by the Commission to preside over workshops of the

1 committee to oversee the preparation of the
2 report, and to undertake all the necessary reviews
3 that are relative and relevant to such a giant
4 undertaking as this is.

5 Today's workshop and agenda depart from
6 previous workshops, for those of you who are
7 veteran attendees at these workshops, because
8 today we have the League of Women Voters
9 participating with the general public this
10 morning, and this afternoon in the break-out
11 sessions that are planned.

12 And we're very, very pleased to have an
13 opportunity to work with the League of Women
14 Voters to gain their and their members' insights
15 on the Integrated Energy Policy Report policies,
16 both today and in future months.

17 When we first started this process,
18 quite some time ago, and began to scope out the
19 report, the League of Women Voters volunteered to
20 co-host a workshop to ensure that the lay public
21 had an opportunity to participate and to better
22 understand the current energy vision and it's
23 implications for California's energy future.

24 And today's workshop was designed with
25 the assistance of the League and with that

1 objective in mind. And I would really like to
2 thank the members for taking this initiative.
3 Speaking for all the Commissioners and the staff,
4 we really look forward to learning from today's
5 meeting, and having the League participate in this
6 process.

7 League members have reviewed numerous
8 Commission papers in preparation for the break-out
9 sessions that will occur this afternoon regarding
10 demand-side management, transmission and
11 distribution improvements, and the risks and costs
12 to California ratepayers.

13 Following today's workshop the League
14 plans to share the educational insight gained both
15 today and from their review of paperwork with
16 other League members, the general public, and
17 other public interest groups.

18 The Integrated Energy Policy Report is
19 designed to identify emerging trends related to
20 energy supply, demand, conservation and public
21 health and safety, and to provide a basis for
22 state policy actions in the future, we hope.

23 We are conducting a number of public
24 workshops on different energy-related subjects
25 that will be considered for the preparation of the

1 Integrated Energy Policy Report.

2 We've already had sessions on world oil
3 issues, electricity and natural gas, efficiency
4 opportunities, hydropower systems, environmental
5 concerns, air emissions, public health -- all
6 associated with energy use in California as well
7 as just electricity and natural gas supply
8 adequacy, which consumed the last two days.

9 As I indicated before, the purpose of
10 today's workshop is to have more of a public
11 dialogue on the features of possible California
12 energy futures, and the choices made regarding
13 infrastructure which might be affected by or might
14 affect the unfolding California future.

15 Events of the last three or more years
16 have certainly exposed the extreme vulnerability
17 of this state's electricity and natural gas
18 systems, and we hope to gain insight and make
19 contributions to setting us on a proper course.

20 The committee believes that among the most
21 pressing issues is whether these vulnerabilities
22 are still a concern, or whether administrative
23 legislative regulatory actions and private-sector
24 actions to date in response to all of these events
25 have addressed the vulnerabilities at least for

1 now.

2 And with that I'm going to turn the
3 presentation over to Dr. Larry Baird, who's going
4 to moderate this session and introduce our other
5 speakers. Larry? Oh, Commissioner Keese first?
6 An opportunity to say a few words?

7 CHAIRMAN KEESE: Oh, I'll just say
8 welcome. Our other workshops have been of a
9 technical nature. We need to establish a
10 foundation for what our recommendations are going
11 to be. This is our first step towards what is our
12 eventual conclusions, and that is policy
13 recommendations.

14 So, we look forward to your help as we
15 steer into the policy recommendations we suggest
16 the governor should adopt for the state of
17 California. And welcome, again.

18 CHAIRMAN BOYD: Thank you, Chairman
19 Keese. And Larry, before you get started, I want
20 to particularly thank Jane Turnbull of the League
21 of Women Voters, who's been their consultant on
22 energy matters, and who's played a big role in
23 today's activities. Thank you.

24 All right, take it, Larry.

25 MR. BAIRD: Good morning. My name is

1 Larry Baird, and I would also like to thank --

2 CHAIRMAN BOYD: You'll have to speak up,
3 Larry. I don't know what's happened to the volume
4 in this system, it's on and off.

5 MR. BAIRD: I would also like to thank
6 Jane Turnbull and the other members of the League,
7 who came to Sacramento on different occasions --
8 is the mike on? Wow, it's just like being a
9 deejay. Okay?

10 I would again like to thank Jane
11 Turnbull and the other members of the League for
12 coming to Sacramento for three scoping sessions
13 that led to today's meeting.

14 This one, as Commissioner Boyd said, is
15 somewhat different in that we are attempting to
16 stress education of the general public and the
17 informed public, and the League is indeed an
18 informed public.

19 We gave them reams of background
20 information, both from Energy Commissions reports
21 and other policy pieces, and they've been very
22 aggressive in not only reviewing them but
23 contacting people like Professor Weare and even
24 people at Stanford University and other
25 universities to get divergent views before we

1 begin this process.

2 Another unique thing about this
3 morning's session and this afternoon's session is
4 that we have excellent speakers in the morning,
5 and in the afternoon we have break-out sessions in
6 which we are going to attempt to address three
7 issues -- one, is there a consensus among
8 interested parties regarding the usefulness of the
9 structure and function of the existing hybrid
10 system.

11 The League didn't pick small questions
12 to deal with, they helped us define these. And
13 we're going to attempt to address the question of
14 what kind of --

15 CHAIRMAN BOYD: Larry, you're going to
16 have to get the microphone right in front of you,
17 and you have to speak directly at it.

18 MR. BAIRD: Okay. And then we're going
19 to -- I'll repeat the first one. Is there a
20 consensus among interested parties regarding the
21 usefulness of the structures and functions of the
22 existing hybrid system.

23 Second issue we're going to look at in
24 workshops is what are the most likely scenarios
25 for the state for the next five and ten year

1 timeframes.

2 Thirdly, we want to ask how do
3 policymakers expect these scenarios to affect the
4 state economy, environment, public health, and
5 various ratepayer groups.

6 One housekeeping function -- after lunch
7 today, a number of you will go to the second and
8 third floor conference rooms. One of the meetings
9 will be held in Hearing Room B right across the
10 way. If you'll look at your agenda for the day it
11 tells you which one of the three workshops you ar
12 invited to attend.

13 At the end of this session this
14 morning -- we've changed slightly -- there will be
15 a Q&A period, and if, after the end of the session
16 there is time for other speakers, if the committee
17 wants to entertain that, we will do that at that
18 time. At this point I would like to introduce Bob
19 Therkelsen.

20 MR. THERKELSEN: Thank you, Larry, and
21 good morning folks. I'm the Executive Director
22 here at the Energy Commission, and on behalf of
23 all of the staff I want to welcome you to this
24 workshop and this event. We really appreciate
25 your input.

1 In particular, I want to also extend my
2 thanks to the League of Women Voters for co-
3 hosting this event. It's very important to us not
4 only to have agency input and industry input, but
5 it's very critical to have public input in terms
6 of what we're doing so that the policy
7 recommendations that we present to the governor
8 and the legislature represent a public reaction as
9 well as having that technical foundation.

10 What I'd like to do this morning is give
11 you a very brief overview of the Integrated Energy
12 Policy Report, and sort of set a foundation for
13 some of the discussions that we'll be having.

14 And to start that -- well, to start that
15 I'll give you another apology. Our technology
16 with the projector is not the best that it could
17 be. Providing that the budget is approved in a
18 timely fashion and we still have some money left,
19 we will try to replace our microphones and our
20 projector.

21 Anyway, I think if one thing
22 characterizes the state of energy over the last
23 several decades, it's been one of change. And as
24 you'll notice there, there's a number of
25 definitions of change that I've included.

1 To substitute one thing for another, we
2 seem to have been doing that a lot lately. To
3 alter, we do that very frequently. And to shift.
4 I think nothing has characterized change more than
5 what has happened in the electricity area, and all
6 of you have been a witness to that.

7 You know, it goes back to 1887 when we
8 had the first power plant start in California and
9 several of you have probably been out to the
10 Folsom Lake powerhouse, where the transmission
11 system started for the state. And things remained
12 fairly stable for awhile.

13 One of the key events for the Energy
14 Commission was 1975, when the demand forecasting
15 responsibility for the state was established, and
16 along with that a whole resource planning era was
17 ushered in. And then things rapidly changed after
18 that.

19 Qualifying facilities, needs tests,
20 environmental values came online. We went to
21 bidding process. In 1996 we started the grand
22 experiment with restructuring. That led to the
23 conclusion in 2001 of blackouts that people got to
24 experience.

25 And now we're kind of in a question mark

1 period of where exactly are we, where exactly are
2 we going to go. Those changes have obviously
3 stressed the infrastructure of the system. Not
4 only has the infrastructure been stressed in
5 electricity, but also natural gas and
6 transportation fuels as well.

7 Several policy issues have been raised
8 over the last several years. Should the state
9 purchase energy? Obviously that's something the
10 state did for awhile, and the legislature decided
11 that's not the business we really want to be
12 in. But issues of ownership, of how
13 much we're going to depend on electricity imports
14 from other states -- we depend on a significant
15 amount right now. What we're going to do with
16 those old power plants that exist up and down the
17 coast and elsewhere in the state.

18 How are we going to relate to the other
19 western states? We are part of the western grid,
20 we are part of the western of the natural gas
21 system. We're obviously part of the world
22 transportation fuel system. How are we going to
23 relate to the federal government?

24 What we're going to do in terms of our
25 increasing dependence on natural gas. And

1 focusing on that as a primary fuel source for
2 electricity. What are we going to do with LNG, is
3 that something we're interested in entertaining --
4 liquefied natural gas being an option available to
5 California.

6 What are we going to be doing about our
7 increasing dependence on petroleum that exists?
8 Another fundamental policy issue is where exactly
9 are we going? Are we going to be -- in the
10 electricity area in particular -- are we going to
11 continue with some kind of competitive market, or
12 are we going to be placing greater emphasis on
13 public power?

14 Are we going back to a utility system?
15 Are we going to have some hybrid that kind of is a
16 mix of those? That's a fundamental policy issue
17 that's being debated right now in the legislature,
18 in between discussions on the budget.

19 And then, of course, energy does not
20 exist in the world by itself. But it also is part
21 of a bigger fabric of policy issues related to
22 population growth, air quality, all of our
23 environmental resources. Global climate change,
24 equity issues that are coming up more and more
25 frequently. Environmental justice kind of things.

1 The whole question of infrastructure
2 adequacy, and then tied in of course is the
3 condition of state and local budgets. Those are
4 all some of the policy backgrounds that exist in
5 terms of looking at the issue of energy policy,
6 and where we're going.

7 For years the Energy Commission was
8 charged with looking at electricity supply and
9 demand, presenting forecasts to the governor and
10 the legislature. As years went by we were also
11 charged with looking at preparing fuels reports,
12 efficiency reports, R&D reports, you name it.

13 A whole series of independent reports
14 that looked at various technical and policy issues
15 related to energy. And when restructuring came
16 around in 1996 I think there was a common thought
17 that the state no longer needed to be involved in
18 planning, the state no longer needed to be
19 involved in forecasting where we were going -- the
20 market would be taking care of that.

21 And I think the legislature realized
22 last year, with the passage of Senate Bill 1389
23 that no, there is a fundamental responsibility for
24 the state to look at planning, to look at where
25 we're going, and to lay some foundation, if you

1 will, for the policies that exist in the state.

2 We can't just react depending upon what the
3 market is saying. And as a result of that, the
4 legislature passed, and the governor signed, as
5 mentioned, SB 1389, which established the
6 Integrated Energy Policy Report.

7 What that did was take all of these
8 independent assessments that the Energy Commission
9 used to prepare, and put them in one package --
10 the Integrated Energy Policy report.

11 That represented a major challenge for
12 us, because instead of looking in isolation at
13 these different energy issues, it required us to
14 look at them across the board. How they affect
15 each other, how they relate to each other, and how
16 they relate to the other policy issues.

17 As it mentions there on the slide, we
18 have to consolidate not only all the energy
19 analyses, we've got to consider all fuels, we need
20 to look at the trends and outlooks that the state
21 is likely to experience in the future, and
22 establish a basis for the policy recommendations
23 that we pass on to the governor, and the governor
24 subsequently passes on, accepts or rejects, and
25 then passes on to the legislature.

1 One other thing that was very important
2 in terms of that legislation was the last line
3 there, not only do we have to consult with other
4 agencies, which is something that is often thrown
5 into legislation, but was a requirement that other
6 agencies use the information that is developed in
7 the Integrated Energy Policy Report.

8 So your input is important not only
9 influencing us, but its important in influencing
10 other agencies as well, ultimately as the governor
11 and the legislature.

12 The chart that I had up before is
13 intended to illustrate what the Integrated Energy
14 Policy Report does and how it works. And, again,
15 I apologize for the one up here on the front
16 screen. The one over on the TV may be easier to
17 see, but again you can't read what's on it.

18 Let me walk you through it. Basically,
19 the overall theme -- and that's located in the
20 center circle there -- that the committee has
21 chosen to focus on, is infrastructure. And what
22 the infrastructure needs are for the state.

23 Influencing the energy policy report are
24 three subsidiary reports, and those are listed
25 over on the left hand side. The first one is the

1 Electricity and Natural Gas Assessment, the second
2 one is the Transportation Fuels Assessment, and
3 the third one is a Public Interest Energy
4 Strategies Assessment.

5 The last box down there focuses on
6 energy efficiency, renewables, research and
7 development, other activities that are strategies
8 for implementing issues and concerns that are
9 identified in the other reports.

10 Those three technical analyses form the
11 analytical foundation for the whole overall
12 Integrated Energy Policy Report. That report then
13 will be adopted by first the committee, and then
14 they will pass that on to the full Commission for
15 their consideration and adoption, and once that is
16 approved by the Commission it will be passed on to
17 the governor for his consideration, and 90 days
18 later he will modify it as he sees fit, and then
19 transmit that to the legislature.

20 The basic outputs, then, of this report
21 are policy recommendations. And they are intended
22 to guide and direct not only the Energy
23 Commission, but other state agencies as well. In
24 reality, the Energy Commission and other agencies
25 become implementers then of those policies.

1 All of that clearly affects
2 Californians, and that's why we need to have your
3 input. And I believe in some of the documents
4 that you have you may have this diagram -- if it
5 isn't then we'll make copies of that for you.

6 In terms of the schedule, as
7 Commissioner Boyd mentioned, we've been very
8 active with public workshops seeking input into
9 the analyses that we have prepared. We'll be
10 presenting staff reports, and committee draft
11 reports, on into the fall, of these various
12 documents.

13 So the three subsidiary reports, if you
14 will, of electricity and natural gas,
15 transportation and fuel, and the public interest
16 energy strategies, all will have a separate
17 report.

18 And then the conclusions of those will
19 be pulled together into the final Integrated
20 Energy Policy Report that will be adopted by the
21 Commission -- considered for adoption in late
22 October -- and then transmitted to the governor by
23 the first of November.

24 And as I mentioned before, the governor
25 intends to then take a look at that and then his

1 responsibility is, sometime in January, to
2 transmit that to the legislature. We will be
3 having other public outreach events, there will be
4 opportunities when we come out with individual
5 reports for people to provide us comments.

6 We hope to have hearings in other
7 locations of the state before the final adoption,
8 again so we can get input. So this is not your
9 only opportunity to provide your observations, but
10 we clearly encourage you to give us your thoughts
11 and give us your ideas and reactions to what we
12 are considering.

13 That's a quick overview of the report
14 and where we're going. And I guess I would ask if
15 there's any questions on that quick overview
16 before I turn it back over to Larry? Yes, in the
17 front row there.

18 I think they want you to use the
19 microphone so we can get all of your words on tape
20 there.

21 MR. GOLD: Conspicuous by its absence
22 are alternative energy headings on any of the
23 material that's been shown to date. I'd like to
24 hear some comment on that.

25 MR. CAVANAGH: You will!

1 MR. THERKELSEN: Very good comment.

2 Actually, the Public Interest Energy Strategies
3 Report, the third one down here. One of its major
4 focuses is on renewables and other alternative
5 technologies, so we will be capturing lots of
6 material on that subject as well as Ralph,
7 obviously, is going to be addressing that today.
8 Other questions? Yes, ma'am?

9 MS. GABLE: The abbreviations for the
10 implementers -- could you please just go over what
11 those stand for?

12 MR. THERKELSEN: Sure. The implementers
13 that are listed are the CEC, which is the Energy
14 Commission; the CPA, which is the California
15 Power Authority -- their offices are located
16 across the street, and they're responsible for
17 financing energy projects and energy development.

18 There's the Air Resources Board. The
19 EOB, which is the Electricity Oversight Board --
20 they have oversight responsibilities over the
21 state's transmission system operator. There's the
22 CPUC, which is the California Public Utilities
23 Commission. Obviously they have responsibilities
24 for regulating the utilities, the investor-owned
25 utilities and for determining rates for those

1 utilities.

2 There's the Cal ISO, which is the
3 Independent System Operator, which operates the
4 transmission system. There's the Department of
5 Water Resources, which manages the state's water
6 project, and also has been the manager of the
7 state's power purchase contracts in the past,
8 until those were turned over to the utilities.

9 And then there's CalTrans. CalTrans
10 obviously not only has influence over maintaining
11 our highways, but also alternatives in terms of
12 transportation. So those are some of the
13 implementers.

14 I think the reality is there's many more
15 on the list than that. And General Services, and
16 other state agencies, as well as hopefully
17 implementers at the local level. Other questions?
18 Yes, sir.

19 MR. BROOME: Presumably you're looking
20 ahead for 20 to 50 years possibly, to try and not
21 have to change our energy policy too
22 frequently. How are you going to allow for
23 the changes in both economic and technological
24 development over the period of the future that
25 you're trying to forecast?

1 MR. THERKELSEN: Very good question.

2 The question there is on our forecasting. In
3 terms of our forecasting, most of our analyses
4 look at least ten years in advance, and some of
5 them -- transportation fuels and etc. -- look
6 longer than that.

7 One of the things we're required by the
8 legislation to do is prepare an update every year,
9 so in 2004 we will have an update which will
10 adjust any of our forecasts, and accommodate any
11 changes in the economy, whatever regulation may be
12 existing out there.

13 And then we come out with a major report
14 every other year. So in November of 2005 we will
15 adopt our next Integrated Energy Policy Report.
16 So that is how we include that. In our analyses
17 we are looking at a number of different scenarios.

18 One of the discussions that occurred
19 yesterday and the day before, when we were talking
20 about electricity and natural gas, was different
21 scenarios. We were looking at different pictures
22 of the economy, different pictures of how
23 renewables may be integrated into the system.

24 Different issues in terms of energy
25 efficiency, and how that may be reflected in the

1 system. That's how we're dealing with those issues.

2 CHAIRMAN BOYD: Bob, the gentleman also
3 asked about, how are we incorporating advancing
4 technology. Why don't you talk about PIER a
5 little bit?

6 MR. THERKELSEN: Right. In terms of the
7 technology, one of the major programs at the
8 Commission is the Public Interest Energy Research
9 Program. That is focused on electricity research,
10 and we basically -- in this report, and again
11 under the Public Interest Energy Strategies--
12 we'll be discussing the trends in energy research
13 and technology development to not only identify
14 where things are currently, but where we see
15 things going.

16 What kind of trends are needed, and what
17 kind of policies or support may be needed to
18 encourage different things to be developed. While
19 our PIER program focuses in on electricity, this
20 report will focus on not only electricity R&D, but
21 natural gas and transportation research and
22 development as well.

23 So that's how we focus on the technology
24 part. I think there was one more questions there?

25 Yes, ma'am?

1 MS. PHILLIPS: Good morning. In
2 reviewing the papers, I confess I was having some
3 trouble getting a handle or perspective on the
4 megawatts and the gigawatts. Before we get too
5 far into consumption trends and the need for new
6 facilities I was hoping you could give us some
7 sense of scale, in terms of these units?

8 MR. THERKELSEN: Sure. In terms of
9 megawatts, we usually say a megawatt provides
10 enough power for roughly a thousand homes. And
11 that gives you a sense of things.

12 For those of you living in Sacramento,
13 when the Rancho Seco plant was operating, that was
14 a 900 megawatt power plant, and provided power for
15 around 100,000 people.

16 In terms of a new power plant, most new
17 power plants nowadays are somewhere between 300
18 and 500 megawatts. That's sort of the plant of
19 choice this day if you were a natural gas project.

20 Obviously if you're wind or geothermal,
21 the sizes are smaller than that. Our demand
22 growth is roughly two percent per year. And so
23 that means if you were to build new power plants,
24 or you were to add energy efficiency measures to
25 accommodate that growth, you would need to be

1 adding or subtracting about 1,000 megawatts worth
2 of new power plants, or reducing energy demand by
3 1,000 megawatts every year to be able to keep up
4 with that growth. Does that --?

5 CHAIRMAN BOYD: Bob, a typical daily
6 load in California -- a summer peak day is --?

7 MR. THERKELSEN: Typical daily load in
8 California -- okay, for example, right now, this
9 morning, the load in the service area of the three
10 major utilities is around 32,000 megawatts, and
11 that's on a cool summer day.

12 A peak demand day will be on the order
13 of, what, can get as high as 50,000 megawatts.
14 Average during the winter is somewhere around
15 30,000 megawatts perhaps, that's sort of a typical
16 range.

17 CHAIRMAN BOYD: Generating capability
18 available to California is typically --?

19 MR. THERKELSEN: California's got about
20 55,000 megawatts of power available to it, in
21 terms of its instate generation. And then we have
22 additional generation that we can call on from
23 outside.

24 California represents about 40 percent
25 of the western United States electricity market.

1 And one of the things that's unique about
2 electricity is California is not, again, an
3 island, but we're connected to the whole western
4 United States.

5 CHAIRMAN BOYD: How many megawatts of
6 that is typically renewable?

7 MR. THERKELSEN: Right now, I think our
8 renewables represents around ten or 11 percent of
9 the generating capacity within the state.
10 Obviously, that's a goal. The legislature has
11 asked to increase by 20 percent by the year 2017.

12 It's something the Energy Commission and
13 the other agencies are trying to push even earlier
14 than that. Is this an exam?

15 CHAIRMAN BOYD: We don't get this
16 opportunity every day.

17 MR. THERKELSEN: Yeah, this is pretty
18 good, I'm getting grilled by my bosses over there.
19 Anyway. Yes, ma'am?

20 MS. PHILLIPS: Did you just say that
21 renewables represent ten percent currently?

22 MR. THERKELSEN: The question was what
23 do renewables currently represent. And they
24 represent around ten or 11 percent of the capacity
25 in the state.

1 MS. PHILLIPS: And most of that's hydro?

2 MR. THERKELSEN: No, that does not --
3 the question was is most of that hydro. And now
4 this is where I'm going to get a little glitchy
5 here. I don't think that number includes large
6 hydro. That's only small hydro, geothermal, wind,
7 solar, biomass, and other similar kinds of things.

8 CHAIRMAN KEESE: Hydro is from ten to 20
9 percent, depending on whether it's a normal year
10 or a wet year. A wet year we can get up to 20
11 percent, a dry year ten percent of our energy from
12 hydro.

13 MR. THERKELSEN: We import roughly 25
14 percent of our electricity during the course of a
15 year. Any other questions? Energy 101. Well,
16 I'm sure the two gentlemen that are about ready to
17 speak, actually a third gentleman's on his way,
18 will have much more in terms of facts and figures
19 for you. And you'll be in good hands there.

20 So, Larry, I'm going to turn it back
21 over to you. And thank you all once again for
22 coming, and again thank you especially the League
23 of Women Voters for co-hosting this event.

24 MR. BAIRD: Thank you, Bob. Our first
25 speaker this morning is Christopher Weare. He is

1 a Research Fellow at the Public Policy Institute
2 of California. He has worked in the residential,
3 telecommunications, financial markets, and
4 electricity sector, focusing on tradeoffs between
5 efficiency and other goals.

6 He is also researching the effects of
7 information and communication technologies on
8 local governments, and citizens political
9 participation.

10 Before coming to PPIC, or the Public
11 Policy Institute of California, he was Assistant
12 Professor at the Annenberg School of
13 Communications at the University of Southern
14 California. Go, Trojans. No reaction?

15 He has also spent a year as a
16 congressional Fellow in the House of
17 Representatives. He holds a BA from Harvard
18 University, a Masters and a Doctoral degree from
19 the University of California at Berkeley.

20 And one of the reasons we invited Dr.
21 Weare to join us today was, in scoping out a
22 potential speaker on kind of the historical trends
23 or events that got us to where we are today, Karen
24 Griffin, who helped me put this together -- I
25 forgot to thank her the first time -- and I

1 immediately concluded that probably the most
2 balanced presentation we could get would be from
3 Dr. Weare.

4 He has written a paper entitled
5 "California Electricity Crisis, Causes and
6 Options", and that is the title of his speech
7 today. Welcome, Doctor.

8 MR. WEARE: It's always nice to have the
9 audiovisual going smoothly. Thank you very much
10 for having me today. How do we change -- we lost
11 the --. So much for my comment about the smooth
12 operation of the audiovisual, I screwed things up.

13 Today I'll be talking on a subject, a
14 report that I wrote and was published by the
15 Public Policy Institute of California. If you're
16 interested in either the report or a short version
17 of it, you can get either one of those on our
18 website -- www.ppic.org.

19 And I did try to do two things in the
20 report. Really diagnose what went wrong with the
21 energy crisis that hit us in 2000 and 2001. And
22 starting to scope out what are the major
23 institutional choices that face the state in
24 trying to rebuild the electricity sector.

25 This graph really captures fairly well

1 exactly what befell the state through the
2 restructuring of the electricity sector. And one
3 of the things that we should not forget is that
4 during the first two years of electricity
5 restructuring the markets actually worked
6 relatively well.

7 There was heavy competition on the spot
8 market for wholesale prices, driving down the
9 price of electricity, where it never went over
10 \$50. But then, very unexpectedly, in the summer
11 of 2000, we were hit with very heavy price
12 volatility that completely escalated out of
13 control during the winter of 2001, and really
14 bringing down all of the major institutions.

15 Bankrupting the PX, forcing the state to
16 become the buyer of last resort. And really
17 bringing the entire electricity sector to the
18 brink of collapse.

19 Now, since then, and starting at the
20 summer of 2001 -- largely due to some actions by
21 FERC and largely due to the purchasing of long-
22 term contracts by the state of California and
23 unprecedented conservation, the crisis abated.

24 And since then wholesale prices have stayed
25 relatively low. But the crisis, I would argue, is

1 far from over. And we really had three stages of
2 this crisis.

3 The first one, which was during the
4 summer of 2000 and the winter of 2001, was just
5 the effort to keep the lights on. So it was a
6 number of emergency actions, including the state
7 taking over responsibility for purchasing power,
8 signing some very expensive long-term contracts
9 with power producers.

10 Finally, the Federal Regulatory
11 Commission coming in and setting price caps on
12 wholesale rates. And there was a number of
13 emergency conservation measures.

14 Since then, a second, and much more
15 protracted stage of the crisis, has been figuring
16 out who needs to pay for the billions of dollars
17 of cost that we incurred during this crisis.

18 This includes the cost of these long-
19 term contracts, the cost that the state directly
20 paid for purchasing electricity, and the debts
21 that still remain on utility balance sheets for
22 their purchase of high-priced electricity in the
23 midst of the crisis.

24 This has been going on at refund
25 hearings at the Federal Energy Regulatory

1 Commission that are close to winding down, but
2 still haven't been completely finished. This has
3 also been fought out in a number of investigations
4 and court cases on market manipulation by
5 wholesale providers.

6 There's the PG&E bankruptcy hearings
7 that are still going on. There's a current
8 challenge to the agreement between Southern
9 California Edison and the Public Utilities
10 Commission on how they resolved the Southern
11 California Edison's debt problem.

12 And an ongoing problem that's not going
13 to go away quickly is the problem of direct
14 access. What happens when people want to start
15 buying electricity directly from a third provider?
16 What is their responsibility for these debts that
17 were incurred?

18 And now we're, mostly with the beginning
19 of this last legislative section, and with a
20 number of actions by the California Electricity
21 Commission and the Public Utilities Commission,
22 we're beginning to rebuild the electricity sector,
23 and figuring out the basic ideas.

24 How are we going to express consumer
25 demand? How are investment decisions going to be

1 made for the electricity sector? How are prices
2 going to be set? And the crisis, and the harried
3 response to that crisis, really had such a
4 devastating effect that, really, we're starting
5 almost from scratch on this third stage, and can
6 go in many different directions.

7 Now, in going forward, it's really
8 critical for California to understand very clearly
9 what were the causes of this crisis? Because
10 trying to fix the wrong thing can just lead to
11 further future problems.

12 And I think that one of the most
13 important things that we need to remember about
14 this crisis is that it was caused by the
15 confluence of several events. It's very difficult
16 to pin it on any single one.

17 And some of those things is that there
18 was a real shortage of generating capacity. A
19 drought in the northwest, combined with rapid
20 economic growth in California and in the
21 southwest, and very hot weather in the southwest,
22 did reduce the amount of generating capacity
23 available to California.

24 This shortage of generating capacity was
25 very unexpected. The California Energy Commission

1 had come up with a report in January of 2000,
2 saying that the wholesale market prices were
3 actually going to go down. And the California
4 Energy Commission was not the only actor that was
5 caught unprepared for this crisis.

6 The major utilities, the people who
7 should be knowing most about what's going on
8 within this electricity sector, failed to make
9 basic economic business decisions to be prepared
10 for a shortage in generating capacity.

11 We also had bottlenecks in related
12 markets, with the possible importation of natural
13 gas, and also with our transmission system, which
14 restricted the flow of electricity into certain
15 areas.

16 From southern california to north, and
17 in particular bottlenecks into transporting
18 electricity in San Francisco, which led to a
19 number of blackouts.

20 And finally, after many years of
21 hearings, the Federal Energy Regulatory Commission
22 finally admits, yes, there was the exercise of
23 market power by wholesale generators. And they
24 were able to raise the price above competitive
25 levels during that crisis.

1 There were also a number of major
2 regulatory missteps. In particular, there were a
3 number of decisions by the California Public
4 Utilities Commission that forced utilities to buy
5 most of their power in the spot market, which made
6 California very vulnerable to spot market prices.

7 This was a unique situation in any
8 restructured electricity market. And also there
9 were problems with market design. These are very
10 technical issues, but there are ways that the
11 auctions for power were structured that made it
12 particularly easy for power generators to
13 manipulate that market.

14 And we have heard of those manipulations
15 with Darkstar and other of Enron's interesting
16 trading schemes. But the important thing to
17 remember is that you can't pin this crisis on any
18 single one of these.

19 Yes, there was a shortage of generating
20 capacity. But there's been shortages of
21 generation capacity in other restructured markets,
22 and they haven't had the systemic failures
23 experienced by California.

24 Bottlenecks in related markets,
25 transmission of electricity is a nationwide

1 problem right now. The restructuring of the
2 electricity market has greatly increased the flow
3 of electricity through flows that were unexpected
4 before, and the transmissions system was simply
5 not designed to take up, to handle these flows.

6 And so that was not unique to the California
7 market. Also, we can't blame it completely on
8 market power. As the graph that I showed you
9 before, the market was in fact very competitive,
10 and most generators were probably not making very
11 much money producing electricity prior to the
12 summer of 2000.

13 So if you're going to argue that it was
14 only market power, you have to be able to also argue
15 why was market power not exercised prior to the
16 summer of 2000.

17 There were regulatory missteps, yes.
18 But still it's hard to explain that utilities
19 didn't use all of these long-term contracting
20 authority that was provided them from the PUC. So
21 it wasn't only the regulatory constraints that
22 made California excessively exposed to the spot
23 market.

24 And then faulty market design, you can't
25 completely blame it on that. Every single

1 restructured market has had mid-course
2 restructurings. It's an extremely complicated
3 affair to design competitive markets in
4 electricity, and no one has gotten it right the
5 first time, they've always made adjustments.

6 In England, in Pennsylvania and in
7 Texas, and in other markets. So we can't pin it
8 completely on that. So we really have to come up
9 with ways of addressing all of these issues. And
10 getting the system right is getting increasingly
11 important.

12 And the main reason for that is that our
13 economy will pick up, energy demand continues to
14 grow, and with that we have to be able to build
15 the added generating capacity, or create
16 incentives for conservation, create new
17 transmission lines to handle our energy
18 demands. But what we've done with this
19 muddled, hybrid market that the crisis has left us
20 with is created a very uncertain investment
21 environment, making both the utilities and the
22 merchant generators very hesitant to come in and
23 make investments.

24 And because of that we really have a
25 risk of repeating history. One of the causes of

1 the 2000-2001 crisis were the uncertainties of the
2 transition from a fully-regulated to a
3 restructured market. There were delays in
4 investments in new capacity.

5 And if we do exactly the same thing,
6 where people refuse to make the new investments --
7 we changed the necessary policies because of this
8 uncertainty. As the economy grows we may have a
9 system where demand outstrips our generating
10 capacity.

11 So one of the critical components that
12 we really need going forward is the consensus,
13 both between the CEC, the Public Utilities
14 Commission, and the legislature, and the executive
15 branch of California, to create some sort of
16 certainty for the electricity industry.

17 So, I'm going to talk about two things.
18 And the first thing will just be rebuilding
19 electricity institutions. And I said that the
20 devastation was so complete during the crisis that
21 we're really starting from scratch.

22 And from policy perspective it's a very
23 interesting time to look at this. Because we are
24 debating the widest range of possible structures
25 for our electricity industry that we have ever

1 done, since the inception of this market.

2 And then I'll talk a little bit about
3 some overarching policies, things that regulators
4 and legislature should do no matter which
5 direction we take the electricity industry.

6 So there's really three directions that
7 we can go in this. And that is increasing the
8 role of the public sector, or we can try to go
9 back to the pre-1996 world of fully-regulated
10 monopolies, or we can try to fix our system of
11 restructured markets and going forward with that.

12 Now there's no major state-level
13 initiative to increase the role of public power,
14 but there has been a lot of additional interest in
15 public power since the beginning of the crisis.

16 We created the California Power Authority,
17 which has the authority to sell \$5 billion worth
18 of bonds to build -- it's not exactly clear what
19 they will use for. But they can use it for
20 conservation programs, or to build new generation
21 capacity or transmission. And that remains up in
22 the air.

23 I skipped one point. One of the things
24 to remember about this is that public power has
25 played a very major role in California electricity

1 sector since its beginning. Fully 25 percent of
2 the electricity sold in California is sold through
3 either municipal electricity providers or
4 cooperatives, and there has been interest among
5 cities to try to expand on that.

6 San Francisco has had votes on whether
7 to municipalize their electricity sector. Corona
8 down in southern California has also examined it.

9 Now, here's a very little known fact, I
10 don't think you see this very much. But actually
11 the history of public power in California tells a
12 relatively positive story, that consistently
13 public power providers have sold electricity for
14 about ten or 15 percent less than the three major
15 investor-owned utilities in California.

16 Now there's some reason why that is so.
17 In that public providers have certain advantages
18 that are not available to investor-owned
19 utilities. They can completely finance themselves
20 with debt, which is less expensive than financing
21 yourself with stock offerings. They don't have to
22 pay taxes, they don't have to pay dividends, and
23 they've also had access to cheap, federally-
24 supplied power from federal power projects like
25 major dams.

1 So if you eliminate -- people have tried
2 to really compare these, and have still tried to
3 account for all these subsidies, and still find
4 that publicly provided power is relatively
5 competitive in doing national comparisons.

6 The future for public power, though, is
7 less certain. One of them is that the federal
8 government is not building any major new power
9 projects, so the access to cheap federal power --
10 there's not going to be any new cheap federal
11 power for them to buy.

12 There are bills that have been floated
13 in Congress to change the tax status of municipal
14 utilities where they would have to pay the same
15 taxes as IOU's.

16 And one of the most important problems
17 on the municipal level is that, for a municipality
18 to become it's own public provider it has to buy
19 the transmission and the distribution from the
20 investor-owned utility that currently owns it.

21 And those efforts to buy out the investor-
22 owned utility assets have been highly politicized,
23 very contentious, and they can end up being very
24 expensive. And at some point they become so
25 expensive that there's no added benefit that a

1 municipal utility can pass through to its
2 customers.

3 People who have done very detailed
4 analyses of the relative advantages of public
5 power really found that what they're good at is
6 they're good at operating the networks, which are
7 really monopoly components of the electricity
8 sector.

9 So the transmission grid and the
10 distribution grid. But they're relatively less
11 successful at efficiently running generation
12 plants. So this kind of -- this should be a major
13 caveat for where the California Power Authority
14 goes, since its been mostly thinking of building
15 generation plant, while that may not be where its
16 competitive advantage lies.

17 The second major alternative, which has
18 really been introduced by a bill by Senator Dunn,
19 Senate Bill 888, which passes the Senate a week or
20 two ago, is to go back to the world of pre-
21 1996. And one of the things I want to
22 point out is that even though there has been a lot
23 of talk about restructuring, and that seems to be
24 the cutting edge of electricity policy, still the
25 majority of the states have maintained their fully

1 regulated regimes.

2 So all those states in yellow, they
3 haven't even considered doing any de-regulatory
4 efforts. And there's been a couple of states,
5 such as California and others like Montana where
6 they've taken a step back and decided to
7 reconsider whether they really want to have
8 restructured markets and rely more on competition.

9 So it's not all that unusual to still
10 have regulation. And it's important to kind of
11 understand the political economy of regulation.

12 If you look at these lines -- the states that
13 have considered regulation have been very
14 different than the states that have -- I mean, the
15 states that have considered restructuring,
16 deregulation of the electricity system to some
17 degree -- have been very different from the ones
18 that have just maintained the regulatory rated
19 regimes.

20 Regulated states have had lower prices,
21 and prices that are very stable. In contrast, the
22 states that got interested in restructuring, they
23 not only had higher prices to begin with, those
24 prices were increasing in the early 1990's, when
25 this de-regulatory movement was really going

1 strong.

2 This raises a couple of important
3 issues. People may have been de-regulating for
4 the wrong reasons. Those states may have made
5 very specific wrong decisions or made some
6 mistakes that increased their rates.

7 For example, in California one of those
8 was the construction of large numbers of nuclear
9 facilities, which greatly increased the rate base,
10 and the average cost of electricity. But de-
11 regulation couldn't fix those past mistakes.

12 We're still going to have to just pay off
13 those assets, and prices were going to come down
14 with or without competition in those states as we
15 paid off those high-priced mistakes in the past.

16 So it's going to be very difficult
17 because of this selecting that it was the state
18 that had made the mistakes that ended up de-
19 regulating. It's going to be very hard to
20 differentiate in the future.

21 Was it really de-regulation that
22 improves matters, or was it just that, after
23 awhile you make a mistake, and after you pay off
24 the mistake your rates naturally go down.

25 There's some very significant advantages

1 to the old rate of return regulation regime. And
2 the most important one is that it had a very good
3 history of stable investments in electricity where
4 forecasts for demand and investments were made in
5 relation to those forecasts, and they were able to
6 keep investments ongoing in relation to demand
7 relatively well.

8 The other thing is that we have the
9 problem of who's going to pay for all these long-
10 term contracts that California currently bought.
11 And under a regulatory regime there's fairly
12 standard rules that allow us to allocate those
13 costs to different customer classes.

14 A big complaint about regulations is
15 that it's been inefficient over the years, but
16 there's lots of ideas that have been implemented
17 in different regimes that can actually improve the
18 efficiency of regulation.

19 And I've heard many times -- even from
20 staunch advocates of market competition of
21 electricity will admit when you really press them,
22 will admit that, well, you can actually get most
23 of the benefits from the market can also be gained
24 if you just improve the way that you regulate
25 electricity companies.

1 But there's some important limitations
2 to the old regulatory market, and historically
3 there have been real inefficiencies. And the
4 example that I like to talk about isn't from the
5 electricity sector, but it's from tele-
6 communications. And that's cellphones.
7 Cellphones are not a new and fancy technology.
8 Cellphones were developed right after World War
9 Two, and some of the basic ideas for cellphones
10 actually came together before World War Two. But
11 you had a regulated monopoly controlling the
12 telephone sector.

13 AT&T didn't have any interest in
14 developing a new technology that was just going to
15 cannibalize its franchise in local telephone
16 markets. And the FCC was very slow to allocate
17 the spectrum needed for cellphones. And it was
18 only after the breakup of AT&T and there was some
19 movement towards competition that we really
20 allowed the cellphone market to flourish.

21 There's also just the problem of putting
22 the genie back in the bottle. We don't exist in a
23 pre-1996 world. Now major portions of our
24 generating capacity are owned by these merchant
25 generators, and by what are called qualified

1 facilities.

2 So that actually the utilities own less
3 than 50 percent of the generating capacity in
4 California. And the major question is exactly how
5 do you put the genie back in the bottom if we
6 don't have a single, integrated utility to
7 regulate.

8 And within that mixed world, where you
9 have competitive providers next to a utility,
10 there's always significant regulatory problems
11 that accrue because of the juxtaposition of a
12 competitive and a regulated environment.

13 And just for a little history, it was
14 exactly those types of regulatory problems that
15 was one of the major driving forces towards
16 restructuring in California because the Public
17 Utilities Commission was having continued
18 difficulty trying to manage the possibility of
19 large customers leaving the grid versus keeping
20 them on the regulated grid.

21 And one of the options that came out of
22 all that was to completely restructure the market.

23 Now the second major option, which is to
24 fix the competitive markets, this is the option
25 that's being pushed by most major economists and

1 it's also where the independent system operator is
2 going, because it's in charge of operating the
3 grid in a competitive fashion.

4 And the main advantage of this is that
5 going forward with competitive markets accords
6 with the basic idea that where the technology is
7 going is that we're able to build more and more
8 efficient smaller plants. And to think that
9 generation is a monopoly market no longer
10 represents a technological reality.

11 Large providers have the option of going
12 out there and building an electricity plant in
13 their own backyard and starting to generate their
14 own electricity, and when you have that type of
15 technology it's very difficult to try to bottle up
16 those options by having a single monopoly market.

17 Competition has worked well in other
18 markets. It's worked relatively well in other
19 electricity markets, though I think people
20 frequently overstate the advantages of competition
21 in electricity market, but there are the real
22 potential in the long run for improving the
23 efficiency with which the electricity sector is
24 run.

25 And if we can also make it competitive,

1 those benefits can be passed through onto
2 consumers. The main problem with that is no one
3 really supports that. There's no bill in the
4 legislature right now that move completely in this
5 direction.

6 And the other major problem, which isn't
7 economical but which is a significant problem, is
8 that to have a competitive electricity market, the
9 way regulation works is we see very much control
10 over the regulation of the wholesale power market
11 by the Federal Energy Regulatory Commission.

12 And we've had very deep rift between
13 California policy and the Federal Energy
14 Regulatory Commission. And there remains
15 significant doubts about whether a productive,
16 cooperative working relationship between
17 California and the feds can be worked out in the
18 near future.

19 The other real problem with getting a
20 competitive market to work is that all the pieces
21 must fit together. There is a concept in
22 economics called the theory of the second best.
23 In general, the idea is that markets do a good job
24 of promoting social efficiency, and that having
25 many producers compete with one another and

1 consumers choosing between producers is a way to
2 maximize social welfare.

3 There's an important caveat to that.
4 It's that one competitive market may not work very
5 well if related markets have structural
6 impediments to competition. And the problem --
7 and this is really quite an entrenched problem for
8 electricity markets because it's not a single
9 market, but several very tightly intertwined
10 markets together.

11 There's the wholesale market for power,
12 there's ancillary markets for things called
13 regulation and to make sure that the reliability
14 of the grid is maintained. There needs to be
15 markets for the transmission of electricity over
16 the transmission grid.

17 There needs to be markets so consumers
18 can actually make choices between different
19 providers, and you need a whole set of financial
20 markets where you're not only buying electricity
21 on the spot market, you're buying electricity
22 today to use it today, but options to buy long-
23 term contracts and future contracts where you're
24 buying electricity in the future.

25 A problem that we have is that some of

1 these markets develop more quickly than others.
2 California did a good job of having a wholesale
3 power market developed and operating in 1998, but
4 we did not have very active consumer choice. And
5 it was that imbalance between those two closely
6 intertwined markets that was one of the
7 contributors to the energy crisis.

8 This suggests that, if we go back
9 towards building and relying more on competition,
10 that policy makers are going to have to pay very
11 close attention to a transition strategy such that
12 we can create wholesale power markets, but we make
13 sure that we develop all the other markets that
14 have to be well-designed and competitive to make
15 the whole electricity sector work well.

16 There's also a more fundamental problem.
17 That the last three years, with FERC hearings
18 trying to figure out whether there was market
19 manipulation, really asked the question how well
20 can political entities regulate competitive
21 markets.

22 A critical part of a competitive
23 electricity market is that it's going to be
24 volatile. That sometimes the price is going to be
25 low, and at other times the price can be very

1 high. And the multiples can be quite significant.

2 Differences between \$20 per megawatt and
3 hundreds of dollars and even thousands of dollars
4 per megawatt. Now that type of volatility
5 actually plays a critical role in the way the
6 electricity markets work. Those price spikes tell
7 the generators when it's important, when they
8 should start planning to build new capacity.

9 So you have to have those spikes in the
10 market to send the right signals to have
11 investment. But at the same time, if you have
12 price spikes, sometimes those price spikes are not
13 caused just through the proper competitive
14 operation of market forces, but are caused through
15 market manipulation.

16 And then we have the problem -- can
17 regulators differentiate between the normal
18 operations of competitive electricity markets
19 versus market manipulation.

20 And if they're not successful at doing
21 that, it really draws into question about whether
22 we're going to be able to use these wholesale
23 price signals to send the right signals to
24 electricity generators of when they need to build
25 additional capacity.

1 The last option is just to have hybrids.
2 And that would be -- and the major one of these
3 that I'll talk about just to cut my comments a
4 little bit short -- is that we could have a system
5 of regulation for certain customer groups -- small
6 residential and small commercial -- and allowing
7 competition for competitive access for others.

8 There's a bill that just passed the
9 assembly by Keith Richmond -- I believe it's
10 number 428 -- that essentially tries to build that
11 type of hybrid system. The advantage of these
12 hybrid systems is that you can try to mix and
13 match what goals that you're trying to do.

14 Try to get some efficiency from the
15 large users, but protecting the smaller users from
16 price volatility. The main disadvantage of these
17 hybrids is that they create this juxtaposition
18 where some services are regulated and some
19 services aren't regulated, and trying to police
20 that boundary between regulated and non-regulated
21 markets is not something that we've ever had a
22 good case of doing in the United States -- either
23 in the electricity sector or in tele-
24 communications or in any other sectors.

25 So what are some of the things that we

1 need to do no matter what? And one of them is we
2 need to make demand react a little bit more to the
3 cost of supply of electricity. That we -- the
4 cost of using electricity changes dramatically
5 from hour to hour and from day to day.

6 And usually it can be very expensive,
7 topping over a dollar per kilowatt hour during a
8 hot summer afternoon, but in the middle of a
9 winter afternoon it can be as inexpensive as two
10 cents per kilowatt hour.

11 But right now we have a system where
12 none of these incentives are passed on through to
13 customers, so they don't really have any
14 incentives or any real facility to save money by
15 using less electricity on hot summer afternoons,
16 and trying to shift some of that electricity use
17 towards the nighttime.

18 Now, we should be trying to
19 institutionalize this type of demand management.
20 And for everyone who, their first reaction is we
21 can't do this, it's just much too difficult, I
22 just have a couple of comments.

23 During the summer of 2001 California had
24 great success in reducing its peak load demand.
25 And in fact customers came back and said it did

1 not constrain their lifestyles very much.

2 The CEC commissioned a survey of people
3 in Southern California Edison, and 70 percent of
4 the people who responded to the survey said that
5 their conservation efforts had either no serious
6 affect on their lifestyles or even slightly
7 improved their lifestyles.

8 We also just have ways with new
9 technology and with new pricing options that we
10 can pass on these incentives to users without
11 necessarily exposing them to wildly fluctuating
12 bills where in the middle of the summer they get a
13 much higher electricity bill.

14 And then the last thing that I'll just
15 state very quickly. Six or seven years ago the
16 state of California had a relatively simple
17 regulatory structure divided between the Public
18 Utilities Commission, which regulated the price of
19 electricity, and the California Energy Commission,
20 which had a number of planning functions.

21 But through restructuring and the
22 response to the restructuring we've greatly
23 multiplied the number of agencies that are
24 involved with this. And we have a number of
25 overlapping responsibilities.

1 And there's been a number of significant
2 policy failures in the last two years because of
3 conflict between these agencies. So there's a
4 real need to streamline some of these. There's a
5 bill that did pass the assembly just recently to
6 create a cabinet-level energy department, but it
7 actually seems to streamline things but doesn't,
8 in my opinion, streamline them in a way.

9 And I also have a problem that it puts
10 the cart before the horse in that I think that we
11 really need to decide what the policy environment
12 is going to look like before we actually try to
13 redesign the institutions that are going to govern
14 electricity policy.

15 So, sorry for going a little bit long.
16 But just to run up -- in the next few years the
17 state can go in any direction, trying to rebuild
18 the market or re-regulating the electricity is not
19 going to have significant effects on California
20 consumers.

21 But in the long run, the direction where
22 federal policy is going, there are very strong
23 forces that competition in the market is going to
24 re-emerge, and we need to think about policies
25 that allow us to have an evolutionary path where

1 we can start building and facilitating that
2 competitive environment.

3 Fragmented regulation has led to major
4 policy failures, and that has to be fixed. And
5 then the most important thing that California
6 needs to do to improve its investment environment
7 is to forge an incentive between the major
8 agencies and the legislature. Any questions,
9 please?

10 CHAIRMAN BOYD: Larry, we have a problem
11 with our next speaker. So we need to hold the
12 questions, if you don't mind, until the end of the
13 panel section.

14 MR. WEARE: Okay.

15 CHAIRMAN BOYD: My apologies, but maybe
16 you can note your questions, and at the end maybe
17 we can have a round table discussion with all the
18 panelists. We do have some logistics problems
19 that have developed with the panel.

20 MR. BAIRD: Thank you, Commissioner.
21 Our next speaker is William Hauck, known to most
22 people around the Capitol over the last three
23 years as Bill Hauck. He is President of the
24 California Business Roundtable.

25 Bill is also the founder and major

1 shareholder and a member of the board of
2 information for public affairs for an organization
3 called Statenet, which over the last 30 years has
4 built a business that is now in all 50 states, and
5 collects every bill, every amendment to every
6 bill, and every budget item in every state.

7 So if you are a policy junky, he's got
8 the network for you. Statenet also owns
9 California Journal. I had the good fortune of
10 meeting Bill many years ago when he was my boss
11 under both Speaker Moretti and Leo McCarthy.
12 Welcome, Bill.

13 MR. HAUCK: Hello, everybody. I'm
14 sorry, I'm the cause of the lack of questions
15 there. I have to be in San Jose at 2:00. I'm on
16 the CSU Board of Trustees, and I'm Chairing the
17 search for a new president at San Jose State.

18 I was going to fly, and they called me
19 this morning and told me the airplane was broken.
20 And there were no other airplanes to take me down
21 there. So I have no alternative but to drive, and
22 I think all of you know what that's like.

23 I was asked to try to present briefly
24 here the business perspective on energy, and I
25 will try to be brief. I think the previous

1 speaker has made a number of the points that I
2 think are important. I want to re-emphasize a
3 couple of them.

4 I think the first question that we
5 always ask ourselves with respect to an issue like
6 this -- as well as others -- is whether we can
7 actually take some positive steps to ensure
8 Californians they will have adequate energy in the
9 absence of a crisis.

10 It seems like all of us are driven by
11 inertia until we get to a crisis point.
12 Notwithstanding all of the good advice and counsel
13 the Energy Commission gave to the governor and the
14 legislature prior to our electricity crisis, that
15 data, that advice and counsel, was apparently not
16 sufficiently heeded, so we got ourselves into a
17 position where we were in the middle of a crisis.

18 And then we did what we normally do in
19 this country in crises, we tend to overreact in
20 the middle of a crisis and apply remedies that
21 ultimately don't work very well for anybody.

22 So, from the standpoint of the business
23 community, when you go back to the move to
24 deregulate energy prices, and the provision of
25 energy in the state, the principle objective at

1 the time was to lower rates. And I think that
2 should remain the principle objective today.

3 What's happened since is that we've not
4 lowered rates at all, and in fact we've increased
5 rates significantly. We've increased rates
6 particularly to heavier users, and business users,
7 and manufacturers, by as much as 100 percent or
8 more.

9 And given all the rest of the things
10 that are happening in this state with respect to
11 the cost of doing business in relation to our
12 competitors -- and we do have competitors, the
13 states of Nevada, Oregon, Colorado, Utah, are
14 significant competitors.

15 And one of those states -- I believe
16 it's Nevada -- has a full-page ad in the current
17 Southwest Airlines magazine trying to attract
18 California businesses to move to Nevada.

19 What those states can offer businesses
20 is stability, lower cost of doing business, lower
21 cost of housing, lower taxes, and in some
22 instances specific tax incentives that make it
23 very tempting for a business that's located in
24 California, if it is at all able, to move the
25 business to Nevada, or to one of these other

1 states. That's competition.

2 And for many years the people across the
3 street at the Capitol felt that California didn't
4 need to bother with that. This was such a natural
5 market, and such a huge market, that businesses
6 would want to locate here, notwithstanding any
7 other conditions.

8 Well, if that was true at one time, it's
9 certainly not true any more. So we've got to be
10 mindful of the fact that states are competing and
11 taking jobs out of our state. And this is at a
12 time when our population is growing on a net basis
13 each year of about 600,000 people.

14 We have a net growth of 600,000 people
15 each year. We need to be able to provide housing
16 and jobs for those people. In order to do that we
17 have to retain businesses here. It's the private
18 economy which is primarily the driver of those
19 jobs.

20 If you look at the last few years, at
21 job growth in California -- and certainly there
22 has been job growth -- the job growth has been
23 predominately in the public sector.

24 However you feel about that, the point
25 is that job growth in the public sector is not

1 going to drive to stabilize the underlying private
2 economy which is crucial really to everything we
3 do in the state.

4 So with respect to energy, what's the
5 first thing that needs to happen? I think you've
6 heard the discussion on the market. Clearly, we
7 need to figure out what kind of market scheme we
8 are going to adopt.

9 We are sort of in limbo as far as I can
10 see at this point. And what that leads to is
11 uncertainty. And the worst possible condition for
12 business investment in a state is uncertainty.

13 Uncertainly, unreliable government
14 circumstances, expensive cost of doing business,
15 is not a set of conditions that is going to
16 attract any entity to invest, for example, in the
17 construction of new plants.

18 The companies, the energy companies that
19 bought plants from the utilities, largely bought
20 plants the utilities wanted to let go that were at
21 the time probably average age of 30 years old. A
22 plant at 30 years is not going to operate as
23 efficiently as it did when it first opened.

24 Those companies are all in financial
25 trouble at this point. And we have a real

1 question whether they will be able to continue to
2 operate. You all, to some extent, you folks
3 certainly -- Bill -- are the experts on this
4 subject.

5 But from a business perspective, when
6 you stand back and look at that picture, the
7 picture is not one that would provide much of an
8 incentive, if any at all, to invest hundreds of
9 millions of dollars just to build one new
10 plant. And from the things that I've read
11 recently, it's clear that down the road we are
12 definitely going to need new supply. And the new
13 supply is going to have to come from substantial
14 generation.

15 It does not appear that we can supply a
16 population that's growing at a net 600,000 people
17 a year with alternative energy sources. And it
18 seems that even though we can do better with
19 respect to conservation -- and California's
20 demonstrated that it could do that without any
21 real harm to their lifestyle -- we still will need
22 new supply.

23 Should the government build new supply?
24 Should it be build by the private sector? Should
25 it be a partnerships between the two? What will

1 the market look like? These are all questions
2 that need to be answered now, so that supply, when
3 it's needed, is going to be there down the road.

4 It's not unlike other infrastructure
5 problems that the state is facing. In many
6 respects, turning the energy situation around, at
7 least as to supply, was capable of being
8 accomplished faster than we can accomplish turning
9 around other infrastructure problems that clearly
10 are things that we deal with every day.

11 Transportation, school facilities,
12 housing -- if you want to put that into the
13 equation. These are all things that cannot turn
14 on a dime. In many respects we did that with
15 respect to energy.

16 So I think that what the businesses are
17 that are here -- and the businesses that might be
18 thinking about locating here -- are looking for is
19 a coordinated effort, a rational effort by the
20 state in the direction of a market that will be
21 stable, that will provide incentives to invest,
22 and that will lower their rates.

23 In face of the competition which I spoke
24 of, it seems to us that that is a critical element
25 of this picture. I think I'll leave it at that.

1 I'm happy to answer questions if you have any, and
2 I appreciate the opportunity to be here this
3 morning.

4 MR. GOLD: Do you have any data to
5 substantiate the statement that the additional
6 generating capacity cannot be supplied from
7 sustainable alternative sources? I've read papers
8 to the contrary. Thank you.

9 MR. HAUCK: Well, I don't have any data
10 with me. But I know that California -- to start
11 with, California has traditionally been an import
12 state. Which is to say that we have imported
13 about 20 percent of our power from other
14 locations.

15 And that there's never been any
16 expectation that we would be able to supply more
17 than about, at the maximum, about 20 percent of
18 our power from alternative energy sources.

19 The difficulty with continuing to rely
20 on 20 percent imports is that the places we were
21 getting that energy from, notably Nevada and
22 Arizona, and actually a couple of other states,
23 have experienced even greater growth than
24 California is presently experiencing, and need to
25 retain more and more of that power.

1 We also, I think, as you know, are very
2 dependent on hydroelectric power from the
3 northwest, and we are very vulnerable when that
4 hydroelectric power is not fully available to the
5 state. That increases our need to import
6 power. So we are in a vulnerable position.
7 We can't rely, in my view, on the reliability of
8 being able to import power to the extent that we
9 have in the past. We need to deal with that
10 question.

11 I don't propose that we would never
12 import power, but we need to be mindful of that
13 problem.

14 MR. BAIRD: I think our next speaker
15 will also address some ideas that I think will
16 address the gentleman's question with regards to
17 what you can do with efficiency and conservation
18 as well.

19 MR. HAUCK: And he's probably far more
20 qualified to do that than I am.

21 MS. HICKS: I'd like to ask if whether
22 you have in hand any assessments of the
23 possibility of what percentage of our energy needs
24 might be filled if we had solar rooftop generation
25 on all of our government buildings and our schools

1 and our manufacturing plants and our homes?

2 MR. HAUCK: I don't have the answer to
3 that question. I think it's a good idea to do
4 those things. I think we ought to do as much as
5 we possibly can in that regard.

6 But I don't believe that -- even if it's
7 done on a widespread basis -- I don't believe that
8 it will be sufficient to satisfy our needs to the
9 extent that we would not need to build additional
10 major generation.

11 MS. GRIFFIN: Good morning, I'm Karen
12 Griffin from the Energy Commission staff. In
13 answer to the question that you were just given --
14 the Energy Commission has those kinds of estimates
15 and will be presenting them in a workshop, oh
16 dear, on the 24th of June. And the information is
17 also available on our website.

18 A question for you. When you talk about
19 a desire for a stable market, does that include
20 the concept of continued direct access or a
21 core/non-core, so that --?

22 MR. HAUCK: I think we need to look very
23 carefully at the ability to attain direct access,
24 yes. I think in the future that might actually be
25 a greater answer to some of the supply questions

1 than alternative energy sources would be.

2 And there is, in most of those instances
3 there is economic incentive for an entity to
4 develop smaller power plants that they can use for
5 their own purpose and perhaps to wield some of the
6 excess power onto the grid.

7 MS. GRIFFIN: Thank you.

8 MS. TURNBULL: One more quick question.
9 Jane Turnbull from the League. Could you give us
10 some idea of your position in terms of SB 888?

11 MR. HAUCK: The Roundtable has not taken
12 a position on that measure, and probably will not.
13 Every investor-owned utility is a member of the
14 Roundtable, and in situations like that I normally
15 let them work out their own positions on specific
16 bills.

17 MS. TURNBULL: Can you make any
18 statement in terms of your position on re-
19 regulation?

20 MR. HAUCK: I don't think we can go back
21 there. I don't know what the scheme ought to look
22 like, but once -- I think it's been said, once the
23 genie's out of the bottle we can't put him
24 back. We need to find, I'd say, a
25 compromise, a middle ground, between where we were

1 before deregulation and the experience we had with
2 deregulation. It seems to me that's probably
3 where we're going to wind up.

4 And I don't know specifically what the
5 ingredients of that are, but we certainly need to
6 figure that out. And it's part of this whole
7 picture of trying to stabilize the provision of
8 energy in the state.

9 I think we definitely would favor a
10 rationalization, a consolidation, of energy
11 agencies at the state level. And with a director
12 of a department of energy that is appointed by the
13 governor and is confirmed by the Senate.

14 So that there would be one person that
15 would be accountable that hopefully would be able
16 to work out some of the rivalries between the
17 various agencies, and certainly also be more
18 effective in providing one voice on energy policy
19 as it pertains to the federal government.

20 I think that alone would be a real
21 benefit for California. We've created these
22 entities sort of en seriatim, by the legislature,
23 without regard to trying to reconcile what we've
24 done before. That's not atypical of what happens
25 in government, but the result -- at least in this

1 state -- I don't think is good for anybody.

2 I think we have a very mixed-up and
3 confused situation, and voters are hard-pressed to
4 know who to hold accountable.

5 CHAIRMAN BOYD: Thank you, Bill. Larry,
6 I think we should just go on and hear Ralph now.
7 And then do questions, before we lose the panel.

8 MR. BAIRD: Our next speaker is Ralph
9 Cavanagh, senior attorney at the National
10 Resources Defense Council. Ralph Cavanagh is the
11 co-director of the NRDC's energy program, which he
12 joined in 1979.

13 In addition, Ralph serves on the U.S.
14 Secretary of Energy's Advisory Board, and the
15 Board of the Electricity Innovation Institute.
16 And he's the Vice-Chair of the Portland-based
17 Bonneville Environment Foundation, and the Center
18 for Energy Efficiency and Renewable Technologies,
19 which we fondly know as CEERT.

20 Ralph has also been a visiting Professor
21 of Law at Stanford University and the University
22 of California at Berkeley, and Lecturer at Harvard
23 Law School. He's a founding board member of the
24 Northeast Energy Coalition, and of E-Source, a
25 Colorado-based energy services company.

1 His awards include the prestigious Heinz
2 Award for Public Policy, and the Bonneville Power
3 Administration's Award for Exceptional Public
4 Service. He received a Bachelor's and Law Degree
5 from Yale University, and welcome back.

6 MR. CAVANAGH: Thank you. I think I'll
7 just sit right here. You can all see me pretty
8 well, and you won't have any trouble hearing.

9 And look, let me begin just by saying
10 that the Natural Resources Defence Council is a
11 national environmental organization, but 110,000
12 of its members live in California, so a wholly
13 disproportionate share of its resources -- and I
14 have a feeling I have a few members out there in
15 the audience.

16 I also want to note that very gracious
17 introduction mentioned the founding of the
18 Northwest Energy Coalition, which NRDC founded
19 with the League of Women Voters 21 years ago,
20 covering the four northwest states.

21 It's especially special therefore for me
22 to appear at any League of Women Voters forum.
23 The questions have been superb. Chris has laid a
24 great foundation, as has Bill, and so I will be
25 relatively brief so we can get back into the

1 discussion, and get into more detail as to what's
2 of greatest concern to all of you.

3 What I thought that I would contribute
4 to this forum -- first of all, I'm going to be a
5 bit more cheerful than Bill, and I think for
6 reasons he wouldn't wholly disapprove of.

7 I'm going to focus on what I think both
8 NRDC and the League of Women Voters view as the
9 largest, cheapest, and most environmentally benign
10 source of electricity supply for the state of
11 California, and it's not a power plant of any
12 vintage or megawattage or technology.

13 It is of course the collective
14 contribution of improvements in the efficiency of
15 electricity use. And one can go across the whole,
16 every sector of the California economy, to find
17 illustrations of how we have mined energy
18 efficiency historically to substitute for more
19 expensive power generation in California, and to
20 open the way for what I profoundly hope will be a
21 sustainably based electricity future for the
22 state.

23 My favorite illustration is the good old
24 homely refrigerator. Which, 25 years ago or so,
25 back when Commissioner Rosenfeld was just hitting

1 his stride, used an average of just about 1,800
2 kilowatt hours per unit for the typical upright,
3 frost-free, cornerstone of the American quality of
4 life.

5 And here we are 25 years later, and the
6 average new American refrigerator is bigger, it's
7 better, it has more features, and it uses one
8 fourth as much electricity as its counterpart of
9 25 years ago.

10 And the reason for that is a whole host
11 of very well-coordinated policies in terms of
12 incentives, in terms of efficiency standards, in
13 terms of technology research. Much of it
14 spearheaded right here in California.

15 And the difference between that 1970's
16 vintage refrigerator and today's is tens of
17 thousands of megawatts nationally. California's
18 leadership in energy efficiency over the past 25
19 years is worth celebrating.

20 When Bill worries about how are we going
21 to compete with Nevada, how are we going to
22 compete with Arizona -- we're not going to out-
23 compete them on cheap natural resources, we're not
24 going to out-compete them on how rapidly we're
25 going to race to deplete what we've got left in

1 the ground and in the water.

2 We're going to compete with them on
3 quality of life and brainpower and, yes, energy
4 efficiency. Where we are the undisputed national
5 leader. And the handouts that I've given you give
6 some of the illustrations for how much more work
7 we get out of a typical kilowatt hour, in terms of
8 economic value.

9 How much less we use per capita. We are
10 different than the rest of the country in energy
11 efficiency, and it is to our enduring economic
12 benefit that we are. And we were different as of
13 the year 2000 when the electricity crisis
14 began. And here there's something
15 important that I want to say that I think hasn't
16 been said enough about the crisis. Plenty of
17 people have written about what went wrong, and
18 you've heard a fair amount about that already this
19 morning.

20 But I want to say just a word more about
21 what went right when we were really tested, and
22 about some of the people and one of the
23 institutions in particular that hasn't gotten
24 enough credit, because we happen to be sitting in
25 its conference room.

1 I will maintain in a moment, and I don't
2 think I'll get a lot of argument in this room,
3 that what happened between 2000 and really the
4 present was quite simply the most successful
5 statewide energy conservation campaign ever
6 conducted anywhere, and we had to have it.

7 At the moment when it had to begin, in
8 the middle of 2000, I think it is fair to say that
9 the state of California faced the worst combined
10 economic and potentially environmental crisis of
11 our lifetimes.

12 Very few people know how close
13 California came to having electricity and natural
14 gas shut off all together. We had to have a
15 spectacularly successful, statewide coordinated
16 effort assembled on the fly, using all of our
17 great infrastructure for sure, because we knew a
18 lot about how to do it.

19 We were already the leading state. But
20 to take the leading state to a new level. That
21 required real innovation and leadership, and a
22 wholly disproportionate share of that came from
23 the California Energy Commission, and its staff
24 and its Commissioners.

25 And not enough people have found public

1 occasions to say thank you, and I wanted to begin
2 by doing that. And then I wanted to go over just
3 a little bit of detail and emphasis about why we
4 need to say thank you to this institution and
5 these folks.

6 In terms of what the state of California
7 collectively accomplished. I've written a couple
8 of reports on it. For those of you who want the
9 latest one, it's summarized in the handouts that
10 are in the back.

11 It's on the NRDC website at NRDC.org,
12 and it's also carried on the website of our co-
13 author -- and you'll love the co-author, it's the
14 Silicon Valley Manufacturing Group. And it was a
15 very productive exercise to write that report with
16 them.

17 Here's what we found. And most of the
18 numbers are stolen shamelessly but with full
19 attribution from the California Energy Commission.
20 In 2001 -- now remember, this is a year that
21 begins with warnings of rolling blackouts.

22 This is the official predictions, from
23 the national authorities that run the national
24 electric grid, California will have a minimum of
25 250 hours of rolling blackouts, each one affecting

1 an average of two million people, starting in May
2 and continuing through the rest of the year, and
3 that's if the weather is normal and if the economy
4 stops growing.

5 In 2001 the weather wasn't normal, it
6 was hotter than average, and the economy slowed
7 down, but it didn't stop growing, it continued to
8 grow through 2001. So we start off with a
9 somewhat adverse situation. What does California
10 do?

11 California reduces its total electricity
12 consumption by six percent in 2001, compared to
13 the previous year. In the four hottest months of
14 the year, the critical period of testing,
15 electricity use is down eight percent -- and this
16 is use across all hours.

17 Peak use is down even more, by the
18 equivalent of at least five thousand megawatts,
19 ten giant power plants. No advanced economy has
20 ever accomplished anything like that in
21 history. The rule of thumb is -- and
22 you've heard it several times today -- a healthy
23 economy has to increase its electricity use every
24 year. That has been the historical record of
25 every advanced economy in the post-war era.

1 This is the decisive counter-example
2 which I'm hoping will reverberate for years to
3 come. This was a remarkable achievement. And it
4 required, obviously, the collective efforts of all
5 Californians.

6 But the Energy Commission, through its
7 work with efficiency standards, through its
8 coordinated efforts with other California agencies
9 -- and here another remarkable and I think
10 uncelebrated achievement.

11 For 25 years, I have watched the two
12 most important state energy policy institutions in
13 the United States, bar none, and both in
14 California. They're the California Energy
15 Commission, and the California PUC, and they have
16 gotten along about as well as cats and dogs on a
17 bad day, and that was the universal history for a
18 quarter of century.

19 I mean, one can invoke platitudes about
20 why can't we all get along and still recognize
21 it's an important state, these are two enormously
22 powerful agencies, they have some overlapping
23 jurisdictions, and they don't have the very
24 smallest egos in the state of California serving
25 on it.

1 For them to work effectively together is
2 a challenge. It is a challenge that this
3 particular group has risen up and met, and they
4 are working together, and it is an enormous -- one
5 of the reasons to be more cheerful about our
6 future prospects is this new coordinated effort
7 that the Energy Commission, the PUC, and the other
8 state agencies have been making together.

9 And it's part of what fuels some
10 optimism that I have about the future. And let me
11 now just say a few words about the future. About
12 what we have to do now as we come off of a
13 remarkable record that shouldn't for a moment make
14 us complacent.

15 A lot of that was driven, as both Bill
16 and Chris have pointed out, by an unprecedented
17 crisis. We do not want to be on the brink of
18 catastrophe in order to get Californians focused
19 and in order to get this kind of conservation
20 performance.

21 We want to hardwire more to fit, and we
22 do indeed want to use conservation as a
23 cornerstone of our resource acquisition strategy,
24 we want to make sure that we never again face
25 anything like what we came through in 2001 and

1 2002.

2 In terms of the single most important
3 thing that I think we need to do. It doesn't have
4 to do with any particular theological affinity for
5 any particular technology, it doesn't have to do
6 with any numbered bill in the legislature, it has
7 to do with a very fundamental policy choice that I
8 think surfaced in different ways in both Chris's
9 and Bill's presentation.

10 But let me now make it very explicit.
11 The question is who is going to make the choices
12 about the long-term investments in California's
13 electricity future that will determine whether we
14 rely on renewable energy and energy efficiency or
15 new highly efficient combined cycle gas, or some
16 combination, or we go with good old-fashioned
17 pulverized coal, which is still the preference of
18 some of the folks who are bringing you your NPR
19 news every morning.

20 And the fundamental thing to recognize
21 about the -- California made a remarkable decision
22 in the mid-1990's about who is responsible. And
23 California's decision in the mid-1990's was
24 nobody's responsible. We're going to throw it
25 wide open.

1 Historically, for a century before the
2 mid-90's, the answer to that question, who's
3 responsible for the long-term investment decision,
4 who is responsible for creating the portfolio of
5 resources that's going to meet our electricity
6 needs.

7 The answer was, California's Investor-
8 owned utilities, under the supervision of the
9 Public Utilities Commission, and California's
10 publicly owned consumer utilities, under the
11 supervision of their local public power boards.

12 And those were the institutions, love 'em or
13 hate 'em, that had to make those decisions. And
14 those were the institutions that had the capacity
15 to make the investments that built the electric
16 generation and energy efficiency base of the state
17 of California.

18 And a cornerstone principle that they
19 had to follow in making those investments,
20 starting in the early 80's, was they had to treat
21 energy efficiency as the equivalent of a power
22 plant.

23 If they could find ways to improve
24 efficiency, to pay all of us to use electricity
25 more efficiently, and the savings were cheaper

1 than a power plant, they were supposed to invest
2 in the savings first.

3 That was a fundamental principle of the
4 California system of electric resource portfolio
5 management that had evolved by the mid-90's. And
6 heaven knows, utilities went up and down in their
7 performance.

8 We had droughts, and we had good years.
9 We had regulatory policy that sometimes wobbled
10 around. But that was a fundamental principle.
11 The resource portfolio management responsibility
12 was in the utilities, and the utilities had to
13 treat energy efficiency as a resource in meeting
14 that responsibility.

15 Now in the mid-90's the crucial -- I
16 think the most important single decision that
17 California made was -- we don't want the utilities
18 doing electric portfolio management anymore. We
19 would prefer each of you to go out and do it in
20 the marketplace.

21 And we are confident that, if we throw
22 open the market for electric resource portfolio
23 management, a whole host of new competitive actors
24 will emerge with what -- in the memorable phrase
25 of one regulatory agency, not this one -- were

1 better skill sets than the utilities.

2 I remember I was having a debate
3 sponsored by the League of Women Voters on the
4 advisability of this future, and I was trying to
5 poke some skeptical holes in this notion of this
6 brave, new world of competitive resource portfolio
7 managers that all of us were supposed to pick from
8 the privacy and comfort of our own homes.

9 And so what I said to the speaker was,
10 all right, I understand this notion that
11 everybody's going to come flooding out with all of
12 these exciting new electricity options, just tell
13 me concretely, what's in this for my mother?

14 And he was ready for that question, he'd
15 probably heard it before. And he said, "for the
16 first time in history, your mother is going to be
17 able to hedge her fuel price risks in the
18 marketplace."

19 And I am gratified to say, since it was
20 a League of Women Voters forum, that the exact
21 reaction that you have provided to that answer --
22 and I assure you I have delivered it faithfully --
23 was the reaction that the audience gave.

24 It became clear, and it became clear in
25 subsequent years, that we all had full lives.

1 That we really didn't need to go out and hedge our
2 own fuel price risks in the market.

3 And you know, however we felt about PG&E
4 and Southern California Edison and Sempre and
5 SMUD, on the whole we were prepared to delegate
6 that task to them, and beat them up when they did
7 a lousy job of it.

8 That is why, in the year -- I mean, the
9 fundamental reason why things went so completely
10 haywire was there was no resource portfolio
11 management going on. And Chris has said, you
12 know, why weren't utilities signing long-term
13 contracts.

14 Well, a good part of the reason was that
15 the California decisionmakers had said "utilities,
16 you don't belong in this. Enron will sign the
17 long-term contracts. Dynergy will sign the long-
18 term contracts. Other competitive suppliers will
19 do it. You utilities, get out of it."

20 Now the fundamental decision that has
21 been made since the catastrophe, and part of why
22 I'm more cheerful -- and this is the point on
23 which I want to close and then open up the
24 discussion to all of you -- is that I think we've
25 made a firm decision in California that we're

1 going to go back to utility based resource
2 portfolio management for most of us.

3 If there really are large customers --
4 and Bill still thinks there are -- who want to
5 have the stimulation and excitement of hedging
6 their own fuel price risks in the market, well let
7 'em. And more power to them.

8 But I'll tell you, once they're gone
9 they don't get to come back and piggyback on all
10 the rest of us. Once they're gone, they can go
11 out and face those risks, they do not get -- what
12 we do not want to do, it seems to me -- is let
13 them bounce back and forth.

14 Take advantage of the investments made
15 for all of us when the times are hard out there in
16 the market, and bounce out for a few months or
17 maybe a year when things look good.

18 The decision we have to make now is for
19 those of us who are prepared to entrust to the
20 utilities sector the future of electric resource
21 portfolio management, what we have to make sure is
22 they're operating under the right incentives with
23 the right policy guidelines.

24 And here, this is the good news. The
25 legislature has done a lot of work in the last

1 three years, a lot of it good. In 2000 the
2 legislature dedicated a small part of every
3 utility bill, about a nickel a day for the average
4 household, to future investment in energy
5 efficiency, renewable resources, and high-tech R&D
6 overseen by the Energy Commission.

7 Now that decision, a nickel a day per
8 household -- it's a big state, a lot of households
9 -- six billion dollars over ten years. The
10 largest investment in sustainable energy resources
11 that any state has ever made. A good down
12 payment, not enough but a good down payment.

13 The legislature has also established
14 goals for renewable energy generation in
15 California at double the current level, most of it
16 over the next decade. Again, a good down payment.

17 And that effort has already begun. But
18 I think the most important thing the legislature
19 has done is to make very clear that the
20 fundamental responsibility for electric resource
21 portfolio management for most of the system, is
22 back with the hometown utilities.

23 It's back with the PG&E's and the
24 Edison's, it's back with the Sempra's and the
25 SMUD's and the DWP's. And right now our most

1 urgent challenge is making sure that they do a
2 good job.

3 Is making sure that the tools that have
4 been developed in the state of California, with
5 the help of the Energy Commission, are in fact
6 deployed to squeeze every last kilowatt hour out
7 of the system.

8 How much more can we do right now? I
9 hope that the Energy Commission will use as its
10 starting point in this wonderful integrated
11 analysis-- which, by the way, we all owe a vote of
12 thanks to Senator Boan, whose SB 1389 is pushing
13 us to make this inquiry -- how much more
14 efficiency is there?

15 Use as a starting point, only a starting
16 point, a down payment, the new assessment that was
17 done for the Energy Foundation -- and PG&E had a
18 lot to do with getting it started, which we all
19 appreciated.

20 An independent consulting group called
21 Xenergy conducted the study with a lot of help
22 from a number of others, some in this room. Their
23 minimum estimate is that we should be quadrupling
24 our current level of energy efficiency investment
25 in the state of California.

1 That our down payment, our minimum level
2 of investment, can be increase fourfold, without
3 using up all the cost-effective opportunities.
4 That the economic benefit to the state of doing
5 that over a decade is 12 Billion dollars.

6 And I hope at minimum the Energy
7 Commission will make sure we get moving in that
8 direction through all of the means available to
9 it.

10 And that also the Energy Commission will
11 apply equal pressure -- and much of this pressure
12 has to be of the bully pulpit sort because the
13 Energy Commission has limited regulatory power --
14 but in this comprehensive assessment we've got to
15 keep equal pressure on our investor-owned
16 utilities, our PG&E's and Edison's and Sempere's,
17 and our publicly-owned utilities, our SMUD's and
18 our DWP's and our cities in Palo Alto and Silicon
19 Valley Power.

20 Because I think it's good to have the
21 competitive forms of ownership in California. I
22 don't have theological preferences for one over
23 the other, but I want to make darn sure we hold
24 them both to a high standard of performance.

25 And what I'm heartened to see, and can

1 report to you all today, is that investor-owned
2 utilities have stepped up and offered to increase
3 their energy efficiency investments substantially.

4 About more than 70 percent over the next
5 five years. That offer is pending before the
6 Public Utilities Commission. The first step in
7 the direction of meeting those targets that the
8 Energy Foundation has identified through that new
9 study.

10 I'm waiting to see what our friends in
11 public power are going to step up and do, and I
12 hope that questions goes back to them with a
13 vengeance from the folks in this room. In
14 addition, and I think this is the point at which I
15 want to close.

16 There's one other very important thing
17 we need to do to make sure we're back on track to
18 good resource portfolio management. We've got to
19 do a better job of getting the incentives right
20 for the portfolio managers.

21 I think it will shock everyone in this
22 room to know that there were two common features
23 about electric resource portfolio management in
24 California, starting in the mid-1990's and through
25 the height of the crisis.

1 One was that there was no financial
2 incentive whatever to invest in energy efficiency
3 improvements, and in fact their were automatic
4 losses inflicted on utility shareholders every
5 time efficiencies improved.

6 Not a great way of mobilizing utilities
7 to squeeze every last kilowatt hour of savings out
8 of the system. In addition, there was no
9 financial reward for doing good resource portfolio
10 management. Good resource portfolio management
11 was just as profitable as bad resource portfolio
12 management.

13 Meaning nothing, nada, at best you got
14 your costs out. At worst you took a bath. It was
15 -- the incentive philosophy I guess, some people
16 in the utility sector kind of ruefully said was
17 that the philosophy was that the flogging will
18 continue until morale improves.

19 But what there wasn't was any decent --
20 all of us have I think some fundamental sense that
21 incentives that are key to performance really do
22 generate better performance. We have
23 conspicuously failed to provide those incentives
24 to our resource portfolio managers.

25 We need to do it, even as we need to

1 move. And the good news here. On the problem of
2 the utilities automatically losing money on energy
3 efficiency, the Public Utilities Commission is in
4 the process of solving that problem.

5 They've committed to do it. It's
6 required now by California law. And I've included
7 in your package a simplified illustration that
8 just goes through the mechanics of how you fix
9 that problem. It just takes very small regular
10 adjustments in electric rates to do it.

11 It's an easy problem to resolve if
12 you're committed to doing it, we're committed to
13 doing it. What we haven't done yet is to create
14 those performance-based incentives tied to
15 efficiency, tied to renewables, tied to getting a
16 better and more sustainable, and I will just say,
17 Chairman Keese and Commissioner Boyd and
18 Commissioner Rosenfeld, I hope that that is also
19 part of what you look at in the integrated
20 assessment.

21 And I hope that as you look at that --
22 and here I'm going to break with the whole
23 tradition of the world of utilities for 100
24 years -- let's have performance-based incentives.

25

1 The history of incentives in the
2 utilities industry for much of its decades in
3 existence was you paid them based on how much iron
4 they put in the ground, and how much money they
5 managed to spend. And the more iron and the more
6 money, the more their shareholders got.

7 Well, that doesn't strike anyone in this
8 room I think as self-evidently a brilliant way to
9 create the best possible kind of performance in
10 the sector. And when I talk about getting the
11 incentives right, I want to be clear.

12 I'm not talking about going back to
13 where we were. I'm talking about a new system
14 that really does try to focus on what's the
15 benefit to the system, what's the benefit to the
16 customer, and can we find a reasonable way of
17 sharing that between the managers of the programs,
18 the shareholders if their are any, and the
19 customers as a whole.

20 I think I'll leave it at that. But will
21 you all allow me -- I've got to stand up to do the
22 last thing I need to do, which means I hope I can
23 go off the record for a second, and I'm not going
24 to do anything appalling.

25 But by way of symbolically making this

1 vote of thanks that I started with real, what I
2 want to do is close by presenting a copy of -- our
3 report with the Silicon Valley Manufacturing Group
4 is called Energy Efficiency Leadership in
5 California -- again, all of you can get it off the
6 website.

7 But I wanted to take my one hard copy,
8 and just as a symbolic affirmation of who provided
9 a lot of that energy efficiency leadership, give
10 it to the Chair of the California Energy
11 Commission, with all of our thanks.

12 CHAIRMAN KEESE: And I would really like
13 to introduce Commissioner Rosenfeld, who I'm sure
14 a lot of you know, but has joined us and is
15 sitting in the front row here.

16 COMMISSIONER ROSENFELD: Thank you,
17 Bill.

18 MS. TURNBULL: I just want to make one
19 quick comment. Carl Guardino (sp) is a member of
20 our League of Women Voters.

21 MR. CAVANAGH: I'm not surprised to hear
22 it.

23 CHAIRMAN BOYD: Okay, thank you Ralph.
24 Larry, I guess you want to mentor the
25 questions/comment period?

1 MR. BAIRD: Okay. First of all, thank
2 you, Mr. Cavanagh. Thank you, Dr. Weare. Would
3 the Commissioners like to begin with questions, or
4 should we move to the audience?

5 CHAIRMAN BOYD: I have a couple of
6 questions, thanks for the privilege. Chris, I
7 find your description of what has happened quite
8 interesting, and I don't disagree with it.

9 Before I became a Commissioner, and was
10 a Deputy Secretary at the Resources Agency, I
11 could go around giving speeches on what I thought
12 went wrong with the restructuring system and not
13 be held accountable. Now I have to be careful
14 with what I say.

15 But one of the things I used to say,
16 with regard to the design, is it's a product of
17 the political process, which usually means it's a
18 committee process, which usually means you tell
19 somebody to design the equivalent of a horse and
20 you get a two-humped camel.

21 And in this case this is what we got,
22 and it doesn't travel as fast, and doesn't follow
23 directions as well, etc. etc.

24 But that's just a crude analogy, but I
25 was wondering, with regard to the shortage of

1 generation issue you brought up, in my energy
2 avocation prior to coming here it seemed to me in
3 studying the design of the system -- which
4 fortunately I had nothing to do with, I was over
5 doing air quality stuff most of my career -- and
6 it seemed to me that during the debate over
7 deregulation, that that debate chilled all
8 investment in new regulation.

9 It's not so much -- well, I think the
10 PUC stopped telling people to build generation
11 because the debate was going on -- any interest on
12 the part of anyone else was chilled in my mind by
13 the fact that this debate was going on.

14 I'm just wondering if you have that same
15 view. Is that being one of the ingredients of
16 what went wrong?

17 MR. WEARE: If you look at the market
18 prices. If you're able to sell your wholesale
19 power at only \$35 per megawatt, there's not a lot
20 of incentive to go out there and build a large gas
21 generator.

22 You're not going to make -- so the
23 market was telling people we don't need added
24 generation, which was true. One of the reasons
25 that this restructuring occurred is that we had an

1 excess supply of generation in the mid-1990's in
2 California.

3 The political uncertainties were
4 compounded. And it was also compounded by -- now
5 I'm forgetting the name of the proposition -- but
6 there was a proposition in 1998 to eliminate the
7 payback of the stranded cost, which also increased
8 the level of uncertainty.

9 But if you go back, and go back through
10 the Energy Commission records, people were
11 planning new capacity. They had applied for the
12 certificates, they were building that capacity.
13 One of the interesting things if you look at it
14 though, is that most of that capacity was planned
15 to come online in 2002.

16 There was about 3,000 megawatts, I
17 believe, that was on target to come online in
18 2002, and it did. Late 2001 and 2002. And it
19 did. So, in some sense, both uncertainly and the
20 state of the markets delayed investments.

21 People didn't think there was a
22 profitable opportunity to provide electricity
23 before late 2001, and it just happened that the
24 market tightened up very much a year earlier.

25 And it's very possible that if you had

1 just pushed things back, and the California
2 economy did not boom as much, that the drought was
3 not as bad, that if it had pushed us over the hump
4 that that new generating capacity would have been
5 available.

6 MR. CAVANAGH: But if I could,
7 Commissioner -- but however one feels about that
8 hypothetical, I think what's undeniable is, where
9 we are today, if you want to build a new power
10 plant you need a long-term contract with a credit-
11 worthy buyer.

12 And the only credit-worthy buyers that
13 are emerging -- not just in the west, but across
14 the country -- are the hometown utilities. A
15 fundamental proposition of the old restructuring
16 model, the so-called Merchant power model, was
17 that if you simply opened up a wholesale market
18 for electricity people would build power plants,
19 would invest in long-term infrastructure for that
20 market.

21 And I think, Commissioner Boyd, at least
22 for the time being -- and I think that will extend
23 for a number of years -- that fundamental
24 tentative of the old restructuring system is dead
25 as a doornail.

1 If you want capitol to do anything
2 substantial -- from energy efficiency to renewable
3 energy to a new combined cycle gas plant -- you've
4 got to have that long-term contract. That ties
5 you back to that resource portfolio manager, which
6 I hope will be getting the right instructions from
7 the Energy Commission and the PUC.

8 MR. WEARE: Let me just add that any
9 economic market that involves large capital
10 projects, we witness boom and bust cycles. In
11 commercial real estate, the real estate rents go
12 up for commercial real estate, they build a lot of
13 office spaces, all of a sudden there's a glut and
14 rents come down.

15 You see the same thing in the
16 construction of microchip plants, and I could go
17 on and on. What's unique about electricity, and
18 what really causes these problems, is that if
19 we're going to rely on these market signals you
20 can expect a jagged investment cycle.

21 In all these other markets what you have
22 is very heavy response on the demand side. So
23 when market prices for office space go up people
24 either economize on the amount of space that they
25 need or they move elsewhere.

1 It's just much more difficult in
2 electricity, and why having conservation measures
3 is so much more important is that for, on the
4 demand side, for us to balance out and respond to
5 a more jagged investment cycle.

6 CHAIRMAN BOYD: One other question for
7 the two of you. The fact that California had to
8 take out a very expensive mortgage to bail itself
9 out, which mortgage has to be paid for.

10 To me, again, in this modern day, has a
11 chilling effect on our ability to do a lot of the
12 good things that you do if you were starting with
13 a clean piece of paper.

14 I'm wondering what your thoughts are
15 about how to deal with that mortgage, and how it
16 is affecting our ability or inability to design
17 our future?

18 MR. CAVANAGH: It's clearly a problem.
19 We have an overhang, we made a lot of commitments
20 very quickly, and those commitments do have to be
21 repaid. The renegotiating of the contracts
22 that's now going on will help, it will reduce the
23 burden.

24 It's also having the effect of somewhat
25 reducing some of the automatic so-called take or

1 pay features of the contracts that were a
2 particular problem in terms of constraining
3 resource investment.

4 In terms of energy efficiency investment
5 in particular, I don't think it's a fatal problem
6 because we have not -- the energy efficiency
7 opportunities are so substantial, and the
8 financing mechanism we have is so robust.
9 Basically, we've been on a pay-as-you-go basis for
10 energy efficiency for 25 years in California. We
11 don't build up big debt to do it. We pay, in the
12 year we incur the costs, the full amount. And
13 then we get the benefits over, in many cases,
14 multiple years.

15 So it's heartening, Commissioner Boyd,
16 to see -- as I said, the California utilities have
17 already stepped up and offered to increase their
18 levels of energy efficiency investment by 80
19 percent.

20 For renewable energy it's going to be in
21 some ways more of a challenge, because there we do
22 need long-term contracts, we do need the ability
23 to spread those costs over multiple years, and
24 we've got utilities trying to enter into the
25 contracts who are under tremendous pressure in

1 terms of their own credit-worthiness.

2 One thing that will be very important is
3 finding a way that works for both the utilities
4 and the state Department of Water Resources to
5 transfer the burden of those contracts from the
6 state Department of Water Resources to the
7 utilities.

8 I think that that is a challenge that
9 needs the full engagement of both. And I hope the
10 Energy Commission can help -- not impose a
11 solution, but help all parties to find a way of
12 doing that that minimizes the burden on the
13 utilities that we are expecting to take on these
14 additional obligations.

15 But the fundamental point is that,
16 obviously what was done with those contracts is
17 part of the portfolio going forward. We have to
18 accommodate it.

19 Our task is to devise the best
20 investments we can for the remainder of the
21 portfolio, and the good news I think, looking out
22 over the long term, is that this overhang is going
23 to be with us for a limited and known period of
24 time, and that the extraordinary promise of the
25 investments we've been talking about is going to

1 extend over decades beyond that.

2 MR. WEARE: Again, a little bit of
3 history. This is our second overhang in a single
4 decade. In restructuring there was a large amount
5 of stranded costs, mainly the contracts with
6 qualifying facilities, and the cost of nuclear
7 plants.

8 And it was paying down those stranded
9 costs that led to a number of regulatory
10 decisions, and many of those regulatory decisions
11 were exactly the things that complicated the
12 market and regulatory structure and exacerbated
13 the crisis.

14 In particular, that was the incentives
15 for having this very, very high reliance on short-
16 term contracts, because they thought that it would
17 make the paydown of those stranded costs more
18 transparent.

19 I think one of the most important rules,
20 but again one of the most difficult ones, is the
21 principle that everyone in this state, all
22 electricity users, are responsible for these debts
23 incurred by the crisis.

24 And to create a system where, whoever
25 you are participating electricity from -- or you

1 are self-generating -- that you are required to
2 make contributions to the cost of the crisis which
3 are really social costs and not the private costs
4 of getting electricity in the future.

5 And that's going to be very important
6 because many people right now -- and certainly
7 these large industrial users -- have very strong
8 incentives to make energy generation or self-
9 generation decisions just to get out of the system
10 of buying electricity from utilities to lower
11 their prices, though that's not necessarily the
12 most economic of decisions from the state's
13 perspective.

14 CHAIRMAN BOYD: Thank you both. Bill,
15 any questions?

16 CHAIRMAN KEESE: Following on your
17 question, I guess I'll ask you both. You know,
18 when we got out of stranded assets we adopted a
19 four-year timetable. As I recall, San Diego did
20 it in two and a half, and there's an argument that
21 the other utilities might have done it in three
22 and a half but it was never recognized.

23 There were suggestions when we were in
24 the energy crisis that we bring in a lot of quick
25 fix, that we import generators on a two-year basis

1 and pay a high price then. We chose a different
2 route with long-term contracts.

3 Is there a reason why we should try to
4 shorten the time that we now have, that this yoke
5 that we have hanging over us which I guess is no
6 longer 20 years, is ten years minus whatever we've
7 done. Is there an incentive to try and figure
8 some way to shorten that?

9 MR. CAVANAGH: Well, Commissioner, you
10 are asking fundamentally a portfolio question.
11 And I think -- so what should the portfolio look
12 like? How much long should we be, how much short
13 should we be, what's the mix?

14 And I think at the moment -- it is easy
15 to say in hindsight that California went far too
16 long at the height of the crisis. It is also
17 important to remember that at the time there were
18 very few reasonably priced short-term options.

19 Nobody had ever seen a wholesale market go
20 crazy like this before. To me, the most important
21 lesson from all that is the importance of making
22 sure the system never gets overstressed again,
23 which to me means a redoubled emphasis on energy
24 efficiency, because we now know more about its
25 hedging value that we ever knew.

1 Also, there's increased value that we
2 didn't know about before to renewables, because
3 they also help give us some hedge against this
4 fuel price volatility. And in the context of all
5 of our efficiency and renewable energy options,
6 then certainly from my perspective there is every
7 reason to try to do what I think the governors
8 office as been assiduously doing.

9 Which is indeed to renegotiate these
10 contracts down so that the terms are shorter, and
11 so that, as I said, the "take and pay no matter
12 how much you use" character of those contracts is
13 reduced. And so I applaud that.

14 The most recent settlement announced
15 with Alleghenies is in that direction. And what
16 all of that will do is open up more opportunities
17 to add more efficiencies and renewables to our
18 portfolio and that's the place where I think
19 recent developments tell us we need to do better.

20 MR. BAIRD: At this time we'd like to
21 open the hearing to the audience, and would you
22 please speak into the microphone, as I'm learning
23 to do. Also, in order to make it easier for our
24 Court Reporter, could you identify yourself. Any
25 questions?

1 MR. BROOME: One of the aspects of this
2 whole market situation that I don't think has been
3 mentioned this morning -- it may be clearly in
4 mind with some people -- but I think storage is an
5 unknown element in the california electricity
6 market.

7 PJM, where perhaps I'm more familiar,
8 they have many pump storage plants. The people at
9 LA department, the chief engineer there told me
10 that their most profitable, in a sense, facility,
11 is Castaic pump storage plant.

12 I raised this issue during the energy
13 crisis last year, and I was told by the Department
14 of Water Resources that they couldn't operate San
15 Luis or the two upper reservoirs in a pump storage
16 mode every day, because they'd have no way of
17 charging for the lost energy. Interesting point.

18 However, I do think that California
19 needs to consider energy -- not only the
20 established methods of doing storage, but the
21 upcoming technologies which are only now in
22 research stage, which involve very few losses.

23 And I do think that the ability to instantly
24 come online with a capacity that is no startup
25 time, can go right out, is going to increase

1 reliability of the system. And the economics I
2 think will prove out to be well worth the loss of
3 the 20 percent of power that you don't recover.
4 I'd like you to please consider that.

5 MR. WEARE: I think an important step
6 towards creating incentives for those solutions is
7 going towards more realtime pricing, where
8 individuals and large customers would have their
9 own incentives to provide those pump storage
10 capabilities.

11 If by generating electricity during the
12 day when prices were high they were incurring very
13 large savings, and then they would buy electricity
14 in the middle of the night to actually pump the
15 water up, that would be a big boost to trying to
16 promote those technologies.

17 MR. BROOME: I think compressed air
18 energy storage is the other technology that needs
19 more attention.

20 MR. CAVANAGH: I'm in accord with what
21 both of you said, but I want to add this caveat.
22 If your view is that we as utility customers, as
23 part of the customer base for utilities, should be
24 paying for that so that the utilities should be
25 adding that to their portfolios and calling on all

1 of us to provide the capital, since they have no
2 money of their own except what they get from us.

3 I just want to make sure that all of the
4 options have a competitive opportunity. The same
5 instantaneous response capacity that you mentioned
6 is, for example, available in demand response in
7 buildings -- a great favorite of Commissioner
8 Rosenfeld's.

9 I look forward to a world in which
10 demand response in buildings competes on equal
11 terms with all the other options, and we pick the
12 best buys first. And you are right to say that
13 these are all intriguing ways of dealing with peak
14 power problems.

15 Remember though that they don't deal
16 with our fundamental baseload problem. We also --
17 in addition to shaving off the peaks -- want to do
18 everything we can to reduce our overall
19 electricity needs.

20 And the exciting thing about where we're
21 going now -- and I'm hoping that the Energy
22 Commission plan will be the best articulation
23 yet -- is that we can identify a whole host of
24 options for both reducing peak and improving
25 baseload energy efficiency that collectively gives

1 us the richest portfolio of energy efficiency
2 options of any state, and a chance to enhance our
3 competitive advantage there.

4 MR. WEARE: Underlying these comments is
5 very much the idea that there are many options for
6 both electricity generation and conservation
7 efforts that can be implemented in different
8 circumstances.

9 And the overarching problem that we have
10 are getting the incentives right, and also being
11 able to compare these on a realtime basis.

12 One real opportunity that there is is
13 really implementing a much higher degree of
14 intelligence -- of computer networks, or computer
15 control -- in the electricity system, so that we
16 can automatically implement these types of load
17 management technologies or pumps generation,
18 depending on what the situations are.

19 The Department of Energy is very much
20 now looking into trying to greatly expand how much
21 electronic control we have over the electricity
22 system. And this is very likely an area where
23 California could lead also.

24 MR. ABELSON: My name is David Abelson.
25 I'm serving as Senior Staff Counsel for the

1 Integrated Energy Policy Report. I have a couple
2 of observations that I'd like to ask both
3 Professor Weare and Mr. Cavanagh to respond to if
4 they could.

5 And it goes to this kind of broad
6 question of should we go back to a regulated
7 system, should we have a government operated
8 system, should we have a hybrid system, or should
9 we have a pure market system -- which I think is a
10 pretty core policy question that the state is
11 grappling with.

12 These are observations that I've made as
13 a non-economist, so I'm wondering if you could
14 shed a little light on this. Mr. Hauck said that
15 the main motivation of the business community is
16 to get rates down.

17 And something I've never understood --
18 if you had a regulated rate of return that was
19 pretty moderate, at seven or eight percent, and
20 some inefficiency because it was guaranteed, and
21 you traded that off by putting it into the private
22 sector, where the inefficiency presumably got
23 squeezed out, but the uncertainty produced a need
24 for a much higher rate of return, because of the
25 uncertainty.

1 Just as a matter of economic theory, and
2 particularly with the inability to do storage, how
3 did you end up in theory with a more efficient
4 system? I never got that. And my other
5 observation -- and this would go to you Mr.
6 Cavanagh -- was that Mr. Weare says that the very
7 nature of large, industrial capital expenditures
8 are boom and bust.

9 Supply and demand prices will vary
10 greatly. Your comment during the presentation was
11 that the public is not the least bit interested in
12 long-term hedging contracts. Which is it that we
13 want in California? Because it seems to me you
14 can't have -- you have to make a choice.

15 MR. WEARE: I am certainly not a market
16 ideologue. And I think you can get the strongest
17 claims that electricity markets are certain to
18 outperform traditional rate of return regulation
19 from people with an ideological position.

20 And even the major names, people I have
21 a huge amount of respect for -- Severn Borenstein
22 (sp) -- has generally strong faith that markets
23 will work better, yet really hedges his opinions
24 quite strongly when you push him on it.

25 Because, if you think about this from a

1 static perspective -- will a deregulated market do
2 better next year? And I think the answer is no,
3 we don't have any strong evidence that a
4 deregulated market will do better next year.

5 The real question is can a deregulated
6 market outperform it over the long run? And here
7 the questions are the real idea that if you have
8 deregulation, which enables people to bring new
9 ideas on to the marketplace without regulatory
10 approval, without getting them into the concept of
11 an energy portfolio, can we increase our rate of
12 technological innovation?

13 And that's one of the most critical
14 areas. So one of the great hoaxes, that we were
15 able to improve the rate of technological
16 innovation in the electricity sector, which might
17 have improvements over very much the long run.

18 The other question is can we make the demand
19 side more responsive through market competition?
20 There's a lot of potential energy efficiency by
21 making the demand side more responsive.

22 To be honest, this can be done without
23 competitive markets. You can -- the Public
24 Utilities Commission could say, okay, we'll have
25 something along the lines of realtime prices, or

1 there are other options that Commissioner
2 Rosenfeld is far more knowledgeable about than I
3 am.

4 Where on hot days you do pay more for
5 electricity. And we asked people to respond to
6 that. That does not depend on competition.
7 History tells us, though, that regulatory
8 commissions don't really want to do this.

9 So in some ways people have been arguing
10 for competition to get other changes in the
11 marketplace that actually could be implemented
12 within a regulatory regime.

13 And then the last area where it does
14 seem to be possible is just how productively
15 people operate electricity plants. And the
16 evidence is suggestive that when you really
17 strengthen up the profit incentives that people
18 can operate electricity plants more efficiency.

19 They keep them online for more days per year,
20 and they -- this is in a competitive environment -
21 - and they can increase their heat rates. At the
22 same time, whether we can actually create a system
23 which passes through those benefits to consumers -
24 - in the short run there aren't going to be
25 benefits passed through to consumers.

1 So you either have to believe that this
2 is going to be a long run improvement, or the
3 arguments for market competition are relatively
4 weak.

5 MR. CAVANAGH: But I think there
6 actually is a way forward here that really is a
7 hybrid in the best sense. And, by the way, the
8 Commission's framing of the question uses the word
9 hybrid system a little differently than I'm now
10 about to, and David, I encourage you to consider
11 this as what we really mean by hybrid.

12 There is no reason why we can't have --
13 and California was evolving toward -- a fully
14 competitive, wholesale electric marketplace in
15 which there's competitive -- electric generation
16 doesn't have to be a monopoly, we know that.

17 Competitive participants in a wholesale
18 market can duke it out, give us the benefits of
19 innovation. The one thing that I think we need,
20 though, in order to remove the destructive
21 characteristics of the boom and bust cycle, is a
22 portfolio manager.

23 Is a long-term investor, is a utility
24 system acting on behalf of all of us. We don't
25 want to hedge our individual fuel price risks,

1 David, because we've got full and busy lives. But
2 we sure would like somebody to do it for us.

3 And my argument is that the competitive
4 model we should be moving towards is regulated
5 utility portfolio manager, making its choices in
6 the competitive wholesale generation markets. And
7 bouncing those choices against the energy
8 efficiency investment opportunities available to
9 the regulated portfolio manager.

10 And then hopefully getting something
11 like the best of both worlds. You use that
12 competitive market to squeeze down the cost of
13 generation, and actually get to generators
14 operating more efficiently as long as the traders
15 aren't shutting them down to push up the wholesale
16 market price, and Chris has told us how to avoid
17 that.

18 But at the same time, you have somebody
19 who's job it is to look long-term. To have a mix
20 of short and long-term investment. To put up some
21 capital at a time when wholesale prices are low to
22 hedge against higher prices tomorrow, next month,
23 next year.

24 That's the hybrid model that California
25 I think is embracing today, and I hope the Energy

1 Commission will push it along.

2 MR. BAIRD: Jane?

3 MS. TURNBULL: I guess I personally am a
4 real supporter of demand-side management and the
5 extent that we can push it to, to new lengths that
6 we have not even envisioned at this point. And I
7 think our computer capabilities will allow us to
8 move in that area.

9 The development of new leaders indicates
10 that the capability is probably with us at this
11 point in time. But my point at this -- the reason
12 that I'm here right now -- is to say that part of
13 the electricity system is the transmission and
14 distribution system.

15 And there hasn't really been a lot of
16 attention given to that today. I am concerned
17 that there are existing bottlenecks, and I am also
18 very concerned in terms of the decision that was
19 made with regard to Path 15, which means it's not
20 going to be a CPUC-managed line.

21 I think that transmission requires at
22 least as much lead time as generation, and it
23 needs to be incorporated in the whole, and I'm not
24 sure what we can do to foster investments in
25 transmission.

1 CHAIRMAN KEESE: For the panelists, I
2 will just observe -- the day before yesterday we
3 had a full day's program on electricity. I know
4 you joined us for the natural gas one -- but we
5 had a full day on electricity. And an hour or so
6 which was taken up with the issue of transmission.

7 MR. BAIRD: One comment, please? Dave
8 Hawkins is here for the ISO today. And a
9 representative of the ISO will be in our afternoon
10 transmission and distribution breakout group. And
11 we've also invited guests from the PUC to
12 participate in the breakout groups.

13 CHAIRMAN KEESE: Thank you. I would
14 like to make a comment here. When we talk about
15 competition, and we talk about regulation, and we
16 talk about deregulation, and we talk about
17 restructuring.

18 I think an important ingredient is that
19 we have a lot of competition in what we are
20 referring to as the old regulated regime. We did
21 not have a totally deregulated market after we did
22 the restructuring.

23 So, in a sense, we had a form of hybrid
24 before, and we have a form of hybrid today. And
25 we're talking about another form of hybrid. I

1 know we use these terms about regulated and
2 deregulated, but it's not clear to me that we ever
3 -- we weren't even close to a totally regulated
4 market, and we didn't come close to a deregulated
5 market. Is that fair?

6 MR. GOLD: My name is Stan Gold, and I'm
7 from Petaluma, California. I would like to focus
8 attention a little bit on a longer term vision.
9 Consider this: experts tell us that, under best
10 estimates, we have about 35 years of oil left.
11 Some say that's wrong, it's probably more than 40.

12 Let's assume that's way off base. Not
13 by ten, 15, or 20 percent offbase. Let's assume
14 it's 100 percent offbase. That would say that we
15 have between 70 and 80 years of oil left.

16 Consider that you have a grandchild born
17 next month, and lives to a ripe old age. During
18 that lifetime of that baby, of that individual,
19 oil will disappear. Now, you are making plans for
20 three years, five years, ten years. And then
21 comes the mad scramble as prices begin to
22 skyrocket because the amount of oil left is being
23 rapidly depleted.

24 In the lifetime of the child born next
25 month, there will be no oil, and what will the

1 fuel sources be. Well, there'll be about another
2 100 years of coal in the ground. But more than
3 likely, what we are told now is that oh, we can't
4 possibly rely on sustainable energy sources
5 because at best we can get 20 percent out of it.

6 Well, I'll tell you that our
7 grandchildren are going to get 100 percent out of
8 it. Not by choice, but by lack of choice. There
9 won't be anything else but solar, wind, and wave.
10 I want to take just one moment to tell you about
11 wave. This is the least discussed.

12 The California Energy Commission made a
13 \$120,000 grant in the spring of 2002, to a
14 Professor of Mechanical Engineering at San Diego
15 State. The purpose of the grant was for him to
16 find the best locations along the California coast
17 for setting up wave energy conversion stations,
18 and there was more to the program than that.

19 It was a nine-month program, a 12-month
20 program, I haven't seen that report. I don't know
21 what's happened to it. But today, off the coast
22 of Scotland, on the Isle of Skye, there are over
23 400 families, with the communities industries,
24 shops, and all of it, that rely 100 percent of
25 ocean waves for their electrical energy

1 generation.

2 In addition, they produce enough excess
3 electricity to pump it back into the Scottish
4 National Grid, for which they are paid. In
5 addition, there is a consortium forming to use
6 still more excess energy for the purpose of
7 hydrolyzing water to manufacture hydrogen for the
8 new hydrogen economy, and that is bringing income
9 to the town.

10 So what we're talking about here is not
11 something new. In 1991, a report from PG&E said
12 that the wave energy off the California coast
13 could produce something like 23,000 megawatts, if
14 it could all be harnessed.

15 Naturally, they can't all be harnessed.
16 Because if it could all be harnessed, then we get
17 enough electricity for 23 million homes. The
18 estimate was about 20 percent of it could be
19 harnessed.

20 What I'm suggesting is that you take the
21 longer term view. That you've got to stop
22 thinking about fossil fuels as being the major
23 component of our energy program. That you've got
24 to start thinking in terms of a phase-out policy,
25 a long-term phase-out policy that begins now.

1 And it has to appear in current
2 legislation, because you can't suddenly go into
3 panic mode in 20 years. Well, you can, we've done
4 that in the past, but that's not the best way to
5 do your planning.

6 MR. BAIRD: Could we get a short
7 response to this, and then --

8 MR. BROOME: I think I'll stop here. I
9 think you've got the drift of where I'm going.
10 Thank you very much for listening.

11 CHAIRMAN BOYD: Let me just say for the
12 gentleman in the audience that we just can't cram
13 into this one-day session all that's involved in
14 this Integrated Energy Policy Report is exploring.

15 What the PIER research program does at
16 this agency -- and I'd just encourage you to
17 browse the website and learn more of those
18 things -- we've put several years into looking at
19 wave energy.

20 It's -- everything, unfortunately, is
21 dictated somewhat by economics, and its day will
22 come. I encourage you, when this agency and the
23 Air Board soon release their reducing dependence
24 on petroleum report, that you and others in the
25 public give it some support.

1 Because it's being mightily battled by
2 those who would lose a piece of the action. And I
3 encourage you to watch this space, so to speak, in
4 terms of technology.

5 I mean, a lot of us here at the
6 Commission are technology wonks, and are really
7 interested in pursuing advanced technology. It
8 has to fit into the economic scheme of things.
9 And that's what we try to do.

10 And I agree with you, I hope that this
11 new planning process allows more searching into
12 the future, in terms of where we need to go.

13 MR. BAIRD: I'd like to thank our two
14 guest speakers this morning, and especially like
15 to thank Mr. Cavanagh for returning early from
16 France, and I wish Bill Hauck could have heard the
17 rest of this. We will report back to him.

18 We are going to have to adjourn at this
19 point in order to be back at one, unless you want
20 to entertain a couple of questions?

21 A couple of housekeeping items. When
22 you come back at one for the breakout sections,
23 you have to have a badge if you're in the second
24 or third floor conference room. So just ask the
25 security guard for a badge.

1 The public is invited, and so are the
2 League members. If you are a League member, Karen
3 and I would like to meet with you briefly before
4 you adjourn to lunch. For everyone, there is a
5 list of restaurants within walking distance on the
6 back table. And we will try to get to the
7 breakout sessions at one. Thank you.

8 (Off the record.)

9 MR. BAIRD: Welcome back. We are going
10 to start with brief summaries of the three
11 breakout groups. And after that we can ask a few
12 brief questions before we wrap the day up. We
13 will begin with Valerie Hall on the demand-side
14 management group.

15 MS. HALL: Good afternoon. Can you hear
16 me, am I speaking close enough to the microphone
17 here? In the demand-side management group we had
18 a series of questions that were listed in the
19 agenda that we pretty well walked through.

20 There actually is one question that we
21 did not get to, and I'll explain that as I go
22 along here.

23 The first question had to do with to
24 what extent can the state rely on demand-side
25 management to reduce summer peak and winter peak

1 for electricity and natural gas?

2 We actually found this question a little
3 bit overwhelming to begin with, and so we sort of
4 stepped into this by first looking at another
5 question, which was how much should we ask
6 consumers to alter their pattern of behavior?

7 And we talked about the fact that
8 education programs that were out there during the
9 crisis really provided a value for people to
10 recognize that they can change their patterns of
11 behavior, or re-institute sort of older patterns
12 of behavior, of remembering to turn out the lights
13 when you leave a room, individual actions that one
14 can take using their behavior to help modify the
15 use of energy that they use in their homes and/or
16 their businesses.

17 And they thought about providing
18 educational information, continuing to do that,
19 was very important. The group also thought that,
20 coupled with education, that incentives play an
21 enormous role in getting people to recognize that
22 it's important and providing that tangible
23 incentive to have people take that positive
24 action.

25 Whether it's to go out and purchase a

1 higher efficiency appliance, or something else.

2 Another thing that came up during the discussion
3 about asking consumers to alter their patterns of
4 behavior is to teach those patterns of behavior
5 early.

6 That these are values and ways of doing
7 things that really need to be taught to children
8 early. So whether it's certainly the
9 responsibility of parents, but either -- if that
10 does not occur to reinforce those concepts.

11 The group thought that teaching energy
12 efficiency and the idea of conservation and the
13 better use of resources was important to be
14 brought into the schools and into the educational
15 process. And encouraged the Commission and others
16 to help see that something like that can happen.

17 We then went on to a discussion about
18 price signals, and whether or not we can rely on
19 price signals. And this was an area where the
20 group was very clear. They thought that price
21 signals, meaning the price that they are charged
22 for their individual use of electricity, is very
23 important and very clear.

24 It needs to be made clear and it's a
25 very important mechanism for helping to achieve

1 energy efficiency. They all agreed that realtime
2 meters -- or some sort of variation of realtime
3 meters with a realtime pricing coupled with that -
4 - was really key. They felt that it helped to
5 really empower someone if you have the right
6 information.

7 So, again, information became a very
8 important aspect of the overall concept that
9 having realtime pricing and realtime meters is one
10 thing, but you really need good information that
11 helps you to understand how you're using energy in
12 your house -- which appliances are using the
13 greatest amount of energy, and when they're using
14 it. Are they using it on peak or what?

15 So that that information -- that
16 instantaneous, clear information coupled with
17 realtime pricing, was felt to be a very important
18 aspect of energy efficiency and conservation for
19 California by the group.

20 We talked a little bit about the
21 benefits and costs that are involved with demand-
22 side management. And we really talked probably
23 primarily about the benefits. We talked a little
24 bit about the fact that some of the benefits that
25 are associated with demand-side management are the

1 reduction in using precious resources.

2 And that they felt that if utilities and
3 others were providing this information more that
4 in reducing the use of energy that you're helping
5 with an overall portfolio of options to provide
6 energy in a responsible manner to California, that
7 that might be a good thing to be doing.

8 We talked a little bit about what the
9 key features are of an effective delivery system.
10 And again, information once again came out as a
11 high-priority item for the group. That information
12 is truly key. Good, clear information that you
13 can use to actually make decisions and modify what
14 you're doing.

15 Either your behavior in the building
16 you're in, your home or office building, or being
17 incented through good information to make
18 purchases of high efficiency equipment. That
19 information is truly key.

20 The group in general thought that the
21 utilities were a good source of information, that
22 that's a trustworthy source of information. As
23 far as delivering, or helping to encourage people
24 to make good choices and to purchase high
25 efficiency equipment.

1 Rebates certainly came out, incentives,
2 but rebates specifically came out as a key
3 mechanism for encouraging people to do the right
4 thing.

5 We also talked briefly about the fact
6 that that first cost is the thing that overwhelms
7 people, and that the rebate is a way to help
8 reduce that certainly, but they suggested that
9 rebates should be made instant.

10 You shouldn't have to fill out a form
11 and send it away and wait for 60 to 90 days to
12 receive your check in the mail. But that some
13 sort of tear-off coupon that you hand in as you
14 purchase the equipment and it's taken off the
15 price, or you get back a little check right there
16 is a much better way of doing it.

17 We cycled back at that time to try to
18 talk about what extent should the state rely on
19 DSM to reduce summer and winter peaks for both
20 electricity and natural gas.

21 And the group seemed to think that the
22 state should rely on DSM, that they felt that the
23 current level of funding, and therefore the
24 current level of anticipated efficiency that is
25 achieved through the current funding, is what the

1 state should be relying on.

2 They were a little uneasy to increase
3 that amount of funding. That perhaps some modest
4 increase was appropriate. They were concerned
5 about the suggestion that was made earlier this
6 morning about a fourfold increase.

7 They thought that relying on the current
8 amount of funding and efficiency was appropriate.
9 However, they really thought that this should be
10 coupled with statewide realtime pricing and
11 realtime meters.

12 They really though that is something
13 that should go throughout the state, and should
14 not be offered only to some select or small group
15 of commercial establishments. They are interested
16 in seeing that become the norm statewide for both
17 commercial and for residential customers.

18 Although they think the rates and
19 incentives -- you know, the rate for that, and the
20 information that comes with that, and the way the
21 information is displayed, needs to be very
22 different between commercial and industrial
23 organizations who have staff available to
24 interpret and manage that versus an individual
25 homeowner who would need to have very clear and

1 simple information and be able to make appropriate
2 actions. And that's where we concluded.

3 CHAIRMAN BOYD: Thank you.

4 CHAIRMAN KEESE: I do have one question.
5 Either for you or for your group, because you
6 emphasized many times realtime pricing, and that's
7 very interesting.

8 Recognizing that, our evidence suggests
9 that realtime pricing allows one to probably
10 reduce their bill by about six percent if you
11 flatten it out. You pay about six percent for the
12 insurance of having flat rates.

13 Was there a -- everybody was willing to
14 pay realtime prices, or was this an option and you
15 should have the option to have a flat, pay a flat
16 rate. Was that discussed?

17 MS. HALL: Well, I think you may have
18 someone come up -- I'll try and do a quick
19 summary, and then we may have someone come up and
20 augment what I say. In general, I thought the
21 group was interested in having realtime pricing.
22 That every person should have realtime pricing.

23 There was a concern, however --

24 CHAIRMAN KEESE: As an option, or --?

25 MS. HALL: I actually felt that it was

1 that it ought to be mandated, or it should be the
2 norm. But we didn't get quite that specific. So
3 I'll let others come up.

4 But one of the concerns was can
5 everybody afford realtime pricing. And for
6 somebody who is on a limited income and who may
7 have some health problems, the concern was raised
8 if realtime pricing would increase dramatically
9 the cost of using air conditioner on a hot day,
10 and you needed that for your own health, the
11 concern was raised should there be an exemption or
12 some way of not requiring certain groups of people
13 from the potential of having a significantly
14 higher price during peak.

15 CHAIRMAN KEESE: An opt-out. Okay.

16 MS. HALL: Well, we need to --
17 unfortunately, you have to come up to the front
18 and use the microphone.

19 MS. BERGEN: Okay. I'm Jane Bergen.
20 Perhaps this definition of realtime pricing --
21 there may be some confusion here. Our
22 understanding, I think, based on our discussion,
23 was that with the realtime pricing meter you would
24 have the option of using the power at the peak
25 time or not using the power at the peak time.

1 Is that --

2 CHAIRMAN KEESE: Exactly. Exactly
3 right.

4 MS. BERGEN: Well, in that case then,
5 you would necessarily have to accept the flat rate
6 that you were referring to at the peak period. If
7 you didn't use the energy at the peak period then
8 you could avoid that --

9 CHAIRMAN KEESE: Your rate would go
10 down. But the person who opted out and said I
11 just, I don't want to pay any attention, I just
12 want to pay my bill, they will generally pay on
13 the average about six percent more for that
14 privilege of not worrying about it.

15 MS.BERGEN: Oh, sure.

16 CHAIRMAN KEESE: But the person who does
17 choose not to run their air conditioner on the
18 hottest day --

19 MS.BERGEN: Then they will save money.

20 CHAIRMAN KEESE: Will save money.

21 MS.BERGEN: Okay, that's our
22 understanding.

23 MR. CUNEO: My name is Rico Cuneo, I was
24 part of the same group. My interest in the
25 realtime pricing in terms of our discussion was if

1 you have a desire to change behavior patterns,
2 cost issues aside, you need to be able to pass
3 information on to the consumer.

4 It doesn't make any difference whether
5 he's saving three percent, five percent, or 50
6 percent. If you want to have the opportunity to
7 actually alter his behavior at certain times
8 during the day, the residential consumer needs to
9 know what his load profile looks like.

10 How you get him that information,
11 whether it's with a realtime meter, whether you do
12 a low profile by district plot, by section,
13 however -- he just needs to know what you're
14 talking about.

15 And then, when the price issue becomes
16 an issue, and the price between noon and 3:00 is a
17 dollar a kilowatt hour, well then you're talking
18 about a lot more than six percent savings. And
19 you'll probably find him just shut off the power
20 at the breaker and leave his house.

21 And you'll get the behavior you want.

22 CHAIRMAN KEESE: Thank you.

23 MR. BAIRD: Our next presenter is going
24 to be Jim McCluskey, on the transmission and
25 distribution improvements. Just a brief summary,

1 Jim?

2 MR. MCCLUSKEY: My name is Jim
3 McCluskey, I'm with the Energy Commission. I work
4 out of the Engineering Office in the Assessment
5 Siting Division. We discussed a number of points.
6 Actually, our workshop or breakout group was a
7 little more free-flowing than I had expected it
8 would go. Probably due to my lack of skill in --

9 CHAIRMAN BOYD: Are you saying you lost
10 control?
11 (laughter)

12 MR. MCCLUSKEY: I wish I were saying
13 that. Actually it was a fairly well-controlled
14 group, but I think the discussion went reasonably
15 well.

16 In the most general sense I would say
17 that if we were to put this in the context of the
18 questions that were asked of the group, the
19 division of an electricity system and hence the
20 type of transmission system that we would like
21 would be kind of a concern that it be reliable,
22 low cost, environmentally friendly, and where the
23 public would have considerable input, or at least
24 some input in shaping that system.

25 The concern here was simply to have

1 results, and the interest here was simply to have
2 those kinds of results rather than to worry about
3 a regulated system versus a deregulated system or
4 a competitive system or some other hybrid. I
5 think that was the general focus.

6 To the extent that transmission and
7 different models of the electrical system are
8 dramatically interrelated, I think we could say
9 that -- I guess the issue came up here as to
10 whether or not, or the type of vision of
11 transmission that the staff more or less
12 envisioned both the staff and the independent
13 system operator who worked with us on this, not
14 worked with us on this, but who participated in
15 the breakout session -- I would say advocated a
16 reasonably robust transmission system.

17 And I think that would be more
18 associated with competitive or at least hybrid
19 types of markets, where you have a bulk power
20 system that can enable competition, reduce
21 congestion, reduce market power problems, and
22 address those kinds of issues.

23 So that's one point I think, that was
24 made. Another point that came up was, given if we
25 put it in a logical context, given that as a

1 vision as to where to go, the logical thing to do
2 would be to talk about some of the impediments to
3 that. And that came up.

4 One of the concerns most often expressed
5 was with regards to transmission planning and
6 permitting issues, the question, the problem of
7 public information -- and I think that's something
8 Valerie just mentioned -- but public information
9 was not terribly available.

10 Or if it was available the public is not
11 that interested or enervated in this process. So
12 there was a concern that, because of a lack of
13 public information, I ask if better public
14 information, better informed public would help
15 facilitate or reduce some of the impediments to
16 transmission planning.

17 And they argued, at least some argued,
18 that it would be very helpful. So, I guess a
19 question for us as an agency is how to better
20 inform the public, or to help better inform the
21 public about transmission issues.

22 One of the concerns that we've had in
23 our group with transmission is that, while the
24 benefits of transmission expansions can be
25 statewide or regional, the costs are often viewed

1 simply in the terms of local areas, and local
2 participants. So someone benefits, and someone
3 pays. And I think that's true of siting most
4 energy-related facilities.

5 Another problem area that was addressed
6 was the permitting and planning process. Someone
7 wanted to know whether or not the existing
8 transmissions planning and permitting process was
9 so fragmented that it involved the Energy
10 Commission, the ISO, and the Public Utilities
11 Commission.

12 And our response was well, not really
13 now, but we'd like to see it probably move in that
14 direction. Currently we have the CPUC and the ISO
15 involved in the permitting process and the
16 planning process to some extent. And there is
17 probably a need for a, well, there's a need for a
18 more informed, better long-term view in that area.

19 One of the things this Commission is
20 doing is proposing a process to address that issue
21 and make the transmission permitting process
22 itself a little more user-friendly. Those were
23 major issues.

24 Another issue that came up -- again with
25 regard to incenting transmission expansion -- was

1 locational marginal pricing. I think that
2 probably came up in every area where you talk
3 about realtime pricing and incentives to stimulate
4 investments in either transmission or DSM or
5 realtime pricing. And so that was important.

6 Some folks thought or argued that perhaps
7 locational marginal pricing would be sufficient in
8 and of itself to incent investments in major
9 transmission, both power projects.

10 I think we talked about that a bit, and
11 many argued that that's not necessarily here but
12 in other places as well that realtime pricing, or
13 locational marginal pricing, is not by itself
14 sufficient to incent investment in transmission
15 expansions. That there needs to be a backstop
16 approach that probably does involve greater public
17 investment in transmission.

18 So that was another point that came up.
19 Another point was the interchangeability of
20 transmission generation. Folks think that
21 generation and transmission are almost invariably
22 interrelated. They are interrelated, but they're
23 not necessarily interchangeable.

24 There are a number of functions that
25 transmission facilities perform that generation

1 simply doesn't. So, that's probably the sum and
2 substance of the issues that we addressed. One of
3 the -- Connie Lenny of our staff took excellent
4 notes on a computer, as she usually does -- and so
5 we'll have those notes available for distribution
6 to the Commission and the Commissioners and to the
7 League participants as well.

8 MR. BAIRD: Thank you. See, you had
9 more control than you realized, as a former
10 college professor. Would anyone like to add any
11 brief comments to Jim? Jane?

12 MS. TURNBULL: Jane Turnbull. I guess
13 one other point, Jim, that I was impressed with --
14 and as I walked out of there even more impressed -
15 - was the planning window that transmission
16 requires with respect to other aspects of the
17 energy systems, and the need for public
18 information and public understanding in terms of
19 the scales of time that are required. You
20 finally begin to look into the future and play
21 visionary. What's needed is going to be 20 years
22 hence. And to get the public involved in
23 understanding that, and appreciating it, and
24 supporting something that's so far into the future
25 is a very real challenge.

1 And, in a sense, just like demand side
2 planning, we've got to bring the school kids into
3 this, so that they understand that they're going
4 to be part of this future, and they've got to
5 understand this future early on.

6 Most of us who sat there today, 20 years
7 from now aren't going to be around when some of
8 these lines go in. But it's our children and our
9 grandchildren will be.

10 MR. BAIRD: Thank you, Jane.

11 MR. GOLD: Stan Gold, Petaluma. I
12 didn't attend the panel, but the idea just
13 occurred to me from what I just heard. If the
14 planning for the transmission systems go out 20
15 years hence, 20 years hence our oil supplies will
16 be considerably more depleted than today, and we
17 will have many more distributed systems.

18 And when you have many more distributed
19 systems your need for long distance lines are
20 somewhat diminished. Has that factor been taken
21 into account? Thank you.

22 MR. MCCLUSKEY: I think folks recognize
23 that problem. Perhaps not in a 20 year timeframe,
24 but certainly within shorter timeframes where
25 transmission planners have to address issues all

1 the time.

2 In fact, one of the more difficult
3 issues that they have to address is that
4 generators can locate anywhere they want.
5 Transmission planners, in some cases they don't
6 always locate in the optimal location area to
7 provide, to access transmission resources.

8 And transmission planners have to try to
9 predict in the future where those will locate. So
10 there's a planning dilemma there. I'm not sure
11 that addresses your question, but what your
12 suggesting is something of a different type of
13 problem.

14 MR. HAWKINS: Dave Hawkins, ISO. I'd
15 also like to comment on that. Twenty years from
16 now we are going to make optimal use of every
17 renewable resource possible. And when you think
18 about wind generation, wind generation has to be
19 sited in those areas where the wind blows a
20 lot. So if you're going to go to the
21 Carquinez Straights, or you know, bolt them on to
22 the mothball fleet, or you're going to go to the
23 Tehachapis or whatever, that's where the wind
24 generation has to be sited.

25 And the geysers, another example. We're

1 going to make optimum use of it. So the
2 transmission has to be built to pick up these
3 types of facilities wherever these renewable
4 resources are, in addition to any other types of
5 plants we're building.

6 So we have to think about optimum use of
7 the wind parts and other types of resources, and
8 then how to get that energy out to the load
9 centers, wherever they'll be.

10 CHAIRMAN BOYD: Jim, could I ask, did
11 your group -- it sounds like they got pretty
12 thorough in permitting and siting and some making
13 the connection between where the resource has to
14 be, where the optimal location for resource versus
15 the transmission resource.

16 Did folks get into the -- and I don't
17 know how to say it any more politely -- the NIMBY
18 issue? You know, not in my backyard, as an issue
19 we deal with. I'll speak personally now.

20 I think the terrible land use planning
21 processes of our society, coupled with the fact
22 there's 35 million of us -- not the 20 million
23 when i first started in government -- makes it
24 very difficult. So the desire for more
25 information and greater participation in

1 permitting of anything I can understand.

2 By the same token, it really gets tough
3 when "yes, I want the resource but don't put it in
4 my backyard please" enters the discussion. Did
5 you folks talk about that dilemma?

6 MR. MCCLUSKEY: Well, we talked about it
7 briefly. I'm not sure that we arrived at any
8 conclusion, but I think that we did recognize in
9 the group that the impacts of transmission
10 development tend to be local at times, although
11 they are also quite linear in nature.

12 But the benefits of transmission
13 expansion can be more regional and California-
14 wide. And so accessing regional markets,
15 accessing remote markets within the state can
16 produce, provide low-cost power to reduce pricing
17 problems in remote areas.

18 In San Diego, for example. So, I think
19 we did get into it, we went into it in that level
20 of detail.

21 MS. HICKS: Maybe this is the
22 appropriate time to bring in an issue or an
23 element of all this that I haven't heard any
24 reference to today, and I would like very much to
25 become a major part of this vision of the future

1 that we're working on.

2 The advent of the terrorist age, in
3 which we are the global target, is, I think,
4 invalidates so much of our basis of planning in
5 these matters, because -- and I speak from
6 experience, because I live two miles from San
7 Onofre, and when the homeland defense people said
8 that the nuclear power plants were the most
9 vulnerable target that stuck with me.

10 And I think that if we go along thinking
11 we're going to have more centralized power sources
12 -- the fossil fuel and the nuclear -- for very
13 long, I would agree with my colleague here that we
14 are wasting precious time that should be spent on
15 putting in the source ones, like using the heat
16 and the cool from underneath the earth in our
17 construction.

18 The solar generation on the roof,
19 the co-generation in the manufacturing plants, and
20 so forth, that our investment -- we've talked a
21 lot about investment -- our investments must be in
22 those.

23 And I see the Energy Commission as being
24 -- the two, both of the Energy Commissions -- as
25 being the ones who should be raising that cry,

1 that call, to the public to urge the moving ahead
2 in that area. Because California is sort of the
3 Paul Revere in this.

4 If you're familiar with the energy bill
5 that is in the Senate right now, the whole thrust
6 of that is to put billions of dollars into new
7 nuclear power plants and new fossil fuel and so
8 forth. And a few million on the other side, the
9 alternate energies.

10 And that bill has in it the potential
11 for taking away from the states the right to make
12 the choices. And I think that if there isn't
13 something done very quickly now on that, that we
14 may not have the choice.

15 If they give the money to somebody to
16 build a nuclear power plant, and he wants to put
17 it on our coast, we won't have a choice. But
18 anyway, I shouldn't have gotten into that.

19 What I wanted to say is that I hope
20 that, in this vision of the future that you come
21 forth -- and it sounds like it will be a beautiful
22 document -- that there be a strong statement that
23 our vision of the future is that we have the solar
24 and the co-generation and so forth -- on all of
25 our buildings.

1 And it seems to me that some of those
2 billions that they're talking about back there in
3 Washington should be designated for putting it on
4 all the federal buildings, and all the county and
5 city and school districts.

6 And that's -- I've forgotten completely,
7 I'm getting old and lost track. Of course, if we
8 have those on all these we really won't need that
9 much more transmission lines.

10 CHAIRMAN BOYD: Could you give us your
11 name, just for history's sake?

12 MS. HICKS: Oh, I'm sorry. Lyn Harris
13 Hicks, Capistrano Bay League.

14 CHAIRMAN BOYD: Thank you. I think a
15 lot of us agree a lot with what you have to say.
16 Just to share some of our misery with you, and our
17 difficulty.

18 The state legislature and the governor
19 approved legislation to increase our renewables,
20 which you heard a lot about today. Actually, the
21 three energy agencies recently executed what we
22 call an Energy Action Plan, and we stated as a
23 goal to increase -- instead of waiting until 2017,
24 to try and make that 20 percent renewable by 2010.

25 But, as I mentioned earlier in the day,

1 the dilemma that we created for ourselves makes it
2 difficult for us to have that beautiful plan that
3 you talked about. The perfect plan would be
4 starting with a clean sheet of paper and just
5 saying what the future ought to be.

6 And I'm not making excuses, or trying to
7 throw up roadblocks, but this mortgage, this
8 overhang that has been referenced so many times,
9 really is a significant problem for us in terms of
10 being able to accelerate investment in things like
11 solar and what-have-you, which really are very
12 high-priced electricity.

13 And so, the folks who, in toting up
14 their electricity bills, don't like to pay high
15 prices in the present. And people are not very
16 willing to make long-term investments in the
17 future.

18 So we appreciate your help, it's a tough
19 row to hoe, and we appreciate the point of view
20 you've described.

21 MS. HICKS: It's high-priced from the
22 outset, but over the long haul it's the least
23 expensive.

24 MS. HALL: Please, come to the mike --

25 CHAIRMAN BOYD: She's saying it's high-

1 priced from the outset, but over the long haul
2 it's the least expensive, and she's right. But
3 it's tough in our society of today's bottom line,
4 and not tomorrow. Anyway --

5 MS. MAEZ: My name is Doris Maez. I was
6 thinking -- before she got up -- too about the
7 terrorist situation. And I think one of the --
8 and perhaps this came up in the risks and costs
9 session -- but I think one of the things that has
10 to happen is you have to factor in to any
11 decisions you make the increased costs for
12 security. Whatever that is.

13 And of course distributed generation
14 reduces that risk to a certain amount. And I'm
15 not sure if that thinking is included, and I would
16 think it would be.

17 CHAIRMAN KEESE: It certainly is. And
18 another thing on security is that a robust system
19 gives you security. If you only have one line
20 from point A to point B, it's at great risk. If
21 you have two ways of getting from A to B, both of
22 them are much safer.

23 Because if you wanted to do something
24 you'd have to attack both of them. So, a robust
25 system becomes much more immune to terrorist

1 activity than a single, point-to-point system.

2 MR. BAIRD: Our final presenter will be
3 Karen Griffin on risks and costs to California
4 ratepayers.

5 MS. GRIFFIN: I asked our group to
6 function as a focus group representing community
7 concerns. And we had what might be called a wide-
8 ranging discussion of concerns.

9 One of the biggest takeaway points for
10 me as a system planner was that system benefits
11 don't stack up very well in the public's mind
12 compared to local quality of life. And this came
13 home the most clearly when we were talking about
14 transmission.

15 It's ugly, it's risky, no one wants it
16 in their back yards, and it's a very unifying
17 factor in the local community that they -- in
18 terms of opposing either transmission lines or
19 desiring of an undergrounding of transmission line
20 -- but it is definitely what is the local quality
21 of life, how is the local quality of life being
22 impacted.

23 The group came up with a couple of
24 suggestions on how to help deal with that. Number
25 one was there is a certain amount of education.

1 The example was given, why do we need new
2 transmission corridors?

3 And one of our speakers said well, the
4 answer is because we have this broken donut, and
5 to actually make all the pieces fit together you
6 can't just put more lines in the existing pieces
7 of the donut. You have to fill in the rest of the
8 donut.

9 That makes sense to people, they can
10 understand that, but that isn't adequately
11 conveyed. So there is an element of explaining to
12 people why things are beneficial. There is also a
13 strong emphasis on identifying tradeoffs, and
14 institutional mechanisms for mitigation.

15 We had a long discussion on
16 environmental justice, the fact that both power
17 plants and transmission lines tend to be put in
18 communities which are already impacted. So it's
19 not just that it's a power plant or a transmission
20 line, it's yet another thing going in to an
21 already distressed community.

22 And so does the mitigation actually go
23 to the locally affected community, or does it go
24 to somewhere else in the basin? So to the extent
25 that, as institutions are attempting to develop

1 system-wide solutions, that we pay particular
2 attention to seeing that there is mitigation,
3 whether it's road paving or replacement of
4 diesels.

5 Those two issues came up in particular
6 because there was a lot of emphasis on air quality
7 impacts of diesel particulates -- health impacts.
8 And to the extent that we can improve the -- well,
9 lessen the particulate matter in local communities
10 -- that could be seen as a definite local benefit
11 for some of this system hardware overhead that
12 we're talking about.

13 There was also a lot of support for
14 alternative technology, such as you've heard from
15 some of our speakers in terms of solar panels,
16 additional research to bring down the cost on
17 PV's, doing things with building standards, for
18 alternative technologies.

19 Again, I think partially because these
20 are again seen as local solutions to the problem,
21 and not so much coming down from on high. One of
22 the interesting discussions we had was on cost, in
23 terms of when we started bringing up well, what
24 are the main concerns? Is the concern
25 reliability, is the concern overall cost, is the

1 concern price volatility?

2 The first answer was cost, but then when
3 we pushed a little bit into that, and tried to
4 figure out if cost was such an impact, what
5 happened here when we just recently had a natural
6 experiment where we had a 40 percent increase in
7 residential costs, and up to 100 percent increase
8 in small commercial costs.

9 You know, over the last year and a half.
10 And we haven't seen some gigantic response from
11 the community. The feeling was that there is so
12 much inertia in the system that people will sort
13 of take things for a long while.

14 And we probably benefitted in part from
15 just sort of inertia. And people's busy lives,
16 and they were not willing to deal with the cost of
17 taking the time to figure out how to respond. In
18 the residential sector, in the commercial sector,
19 their community experience was that people were
20 just passing along the costs.

21 So rather than making the commercial
22 facility or manufacturing facility more efficient,
23 the easiest way to deal with the problem was just
24 to pass the cost along. And obviously that has
25 implications for everybody's economy.

1 We talked a lot about volatility as a
2 risk or a concern, and it was interesting to me
3 that volatility is seen as very unattractive. At
4 the same time we talk about demand responsiveness
5 as being an attractive feature.

6 So it may be demand response, when you
7 can control it, is desirable. But volatility,
8 when you can't control it, is a very, very much
9 disliked feature of the system. So in terms of
10 what people don't like about the energy system,
11 and uncontrollable volatile prices was a highly
12 negative expression.

13 We wandered off and chatted about the
14 business role in the electricity sector, about
15 going to a core or non-core system would sort of
16 reduce or increase risk to the bundled customers.

17 And we didn't reach a conclusion, but
18 did have some discussion about who was cross-
19 subsidizing whom in the process. The group was
20 very concerned about environmental justice, and
21 very concerned that it is a complicated system,
22 that we do have to make tradeoffs, and probably
23 only institutions can make those big mega-
24 tradeoffs.

25 And that they expect institutions like

1 the state and the utilities to make those
2 tradeoffs. And that's my summary of the notes.
3 Other members of the team, the focus group?
4 Larry?

5 MR. BAIRD: The only thing I would add
6 to that was, in making the tradeoffs it was duly
7 noted from the morning speakers that we now have a
8 governmental system in which it's not quite clear
9 who's going to make the tradeoffs in the
10 future. And they want to know more about
11 that. Anyone else care to comment? Robert, would
12 you like to do a wrapup?

13 MR. THERKELSEN: Thank you, Larry. This
14 has been fascinating to listen to, both the
15 presentations in the morning and the comments from
16 this afternoon. And one of the charges that Larry
17 gave me was okay, see if taking everything that
18 you've heard if you can kind of put it into a neat
19 little package to hand over there to the committee
20 to consider in their deliberations.

21 And that was a challenge. But let me
22 tell you what I heard. And what I heard between
23 this morning and this afternoon was the important
24 policy goals we should be looking at are lower
25 rates, reliability, security, efficient use of all

1 of our resources, stability with respect to both
2 prices and policy, and probably most of all
3 underlying all of this is the quality of life
4 aspect.

5 That when we are considering our
6 policies we need to be looking at who is making
7 those investment choices, who is managing the
8 portfolio, how long the contract should be for,
9 and how do we preserve options so that we don't
10 close out everything.

11 What I heard in terms of challenges or
12 admonitions from the group is that we need to
13 think beyond fossil fuels. We need to plan for
14 future generations. And we need to leave the door
15 open for all the alternatives.

16 All of that requires vision, something
17 that -- I'll be candid with you -- is sometimes
18 difficult for state agencies, for the government
19 to have. The other things that I heard were the
20 fact that information is important, information is
21 important, and information is important.

22 And part of that, though, goes beyond
23 that. Because information by itself is one thing,
24 but it needs to be used to educate people. It
25 needs to be used to provide incentives for people

1 in businesses, and it needs to be used to provide
2 access to the decisionmaking process.

3 And probably the three last little
4 points that I got, little nuggets that I got out
5 of the discussion, were make customers a partner
6 in determining and managing their energy use and
7 their energy costs.

8 The second little nuggets was provide
9 the public input into shaping the future energy
10 system. And the last one was considering costs,
11 benefits, and equity in terms of making the
12 tradeoffs the government will be required to make.

13 So that's sort of the little summary I
14 heard, and hopefully that captures a lot of the
15 messages that you were trying to send us. And we
16 will be paying very close attention to these.

17 With that, I will turn it over to the
18 committee.

19 CHAIRMAN BOYD: Well, I want to say I
20 appreciate everybody's taking the time to involve
21 themselves in this issue with us. And to give us
22 your insights as to some of the things that we
23 need to address in dealing with this energy future
24 in California.

25 Admittedly, there was a heavy basic

1 electricity emphasis today, and electricity in
2 this state means it's joined at the hip with
3 natural gas, so the two travel together.

4 Just to assure the gentleman who is
5 quite concerned about petroleum, another leg on
6 the stool that we're looking at is of course
7 petroleum and where this state is going and where
8 the country is going.

9 And fortunately the President saved us
10 two or three years of public education by
11 acknowledging that there's a hydrogen future out
12 there. And when you hear it from the President
13 you don't have to spend two years educating people
14 on the need. If this President believes that's
15 true, then the oil industry must believe that's
16 true, and so there are steps being taken to
17 fabricate the bridge to an alternative future.

18 But I agree with you, and to make sure we do
19 it right. And just as a footnote to that comment,
20 petroleum per se is not very important to
21 California's electricity future because -- but
22 fossil fuel is. We're so dedicated to natural
23 gas, that's the thing that powers our electricity
24 operation outside of the renewables arena.

25 And the good news is the world has far

1 more natural gas than it does petroleum. The bad
2 news is most of it's not on the North American
3 continent. So we do have to deal with the
4 logistics of that situation.

5 But that's just another thing we're
6 dealing with. I, like Bob, heard some of the very
7 same messages -- information, quality of life, try
8 to get things down to the local level.

9 And I certainly agree with the latter,
10 because based on my many, many years on this
11 planet I've decided we are still very tribal, and
12 we still like things to be very close to the cage
13 in which we live, and only occasionally gather
14 around the bonfire to try and make progress.

15 So decisions aren't made at the local
16 level. And one of my pet peeves, that you heard
17 earlier, is land use planning decisions. Which
18 always have been made at the local level.

19 And I quite frankly think, if done
20 differently down through time, we wouldn't be
21 wrestling with so many of the not in my back yard,
22 or perhaps if Bill Hauck had stayed here longer he
23 would have admitted that a lot of the industry
24 people come to us and talk about not only
25 NIMBYism, but BANANA -- you know, don't build

1 anything anywhere you know, so to speak, in this
2 state.

3 That's what they sincerely feel some
4 times. So balancing quality of life, and our
5 needs for a lot of these things is quite
6 difficult. And unfortunately, we can't pay for
7 the good things we want to do if we don't have a
8 halfway robust economy out of which we extract the
9 dollar resources to pay for some of these things.

10 So we do have to mix quality of life
11 needs with economic needs, and the need for a
12 halfway healthy economy in this state. We will
13 try to take all that you've said into account in
14 designing our first Integrated Energy Policy
15 Report.

16 I would caution you that it's been very
17 tough on this organization and this staff to try
18 and turn such a huge, huge issue around in such a
19 short period of time, and they've done a marvelous
20 job.

21 As I said at the beginning, this is the
22 sixth or seventh consecutive day now that I have
23 chaired a workshop or public meeting of some kind.
24 Their pumping stuff out so fast that it's hard for
25 all of you and all of us to keep up with it.

1 But they're doing a marvelous job in
2 trying to give us insights on where we need to go
3 with these issues. I urge you, beseech you, to
4 stay closely plugged in to these issues, both at
5 the state level and at the local level, and to try
6 to make a reality of some of the issues with
7 regard to local solutions and local decisions.

8 It's really tough. Energy and electricity
9 issues have to be dealt with on a very high plane,
10 but they affect people at a local level, so we
11 need to plug those two issues together, and we
12 need to be able to communicate with you as best we
13 can, and we urge you to continue to communicate
14 with us.

15 And I look to Jane and the rest of you
16 to carry what you've learned out into the
17 community as best you can. I know you will.

18 I urge you when you have questions,
19 though, and you cannot believe how we just barely
20 scratched the surface today, and we didn't get
21 this iceberg out of the water, you dealt with the
22 above the water line piece, but you really have to
23 deal with the whole thing.

24 So I urge you to call the staff or any
25 of us any time to get more information about these

1 issues to round out your ability to talk in your
2 communities of interest about this subject.

3 So I found today to be delightful and a
4 pleasure, as compared with getting beat up by
5 industry in here so many other days. So, anyway,
6 I thank you all very much, and I appreciate the
7 valuable input.

8 I took more notes today than I have in
9 most of the workshops, so that, to me, is fairly
10 significant. Mr. Chairman?

11 CHAIRMAN KEESE: I'll be brief. What
12 pleased me was the alignment that I'm seeing. As
13 Jim said, we're halfway through our fact-finding,
14 our looking at what we see as the future. We
15 can't regurgitate it all up.

16 We've had our world petroleum seminars
17 with experts from Europe and the United States.
18 We've been going through a lot of this. This is
19 our first move towards the policy side. And what
20 you have come up, what I've heard coming out of
21 here, aligns very nicely with the way we're
22 starting to think.

23 What we see as the endgame in this
24 process. We were faced, as we started this, with
25 two roads. One was decide where we're going, and

1 then build the case for that. We chose not to
2 take that road.

3 We said let's find out everything that's
4 out there, and then we'll decide where we're
5 going. It makes it much more difficult on staff,
6 it makes it very difficult on you. But what
7 you've come back with seems to align with where we
8 think we're going to be at the end.

9 When we come to the end of this process
10 we will put something forward. And we're going to
11 come out to the public again. That will give you
12 something really meaty to look at.

13 I'm glad you're joining us in this
14 foundational step of understanding where we are,
15 so you then can look at what we put out about
16 going forward and give us really solid comments.
17 So thank you again for joining us, this have been
18 really delightful. Thank you, staff.

19 MR. BAIRD: Thank you. One final note,
20 the Energy Commission will release the draft 2003
21 Environmental Performance Report on June 24th, and
22 there will be a hearing on that on July 8th. I
23 would just like to thank Karen, Valerie, Jim and
24 Bob for making this a success today. Thank you.

25 CHAIRMAN BOYD: And anyone who wants to

1 hear that siren go off again, just try to go out
2 that door.

3 (laughter)

4 (Thereupon, at 3:51, the workshop was adjourned.)

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I, ALAN MEADE, an Electronic Reporter,
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